# City of Edgewater, Colorado Financial Statements December 31, 2021

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## HAMBLIN AND ASSOCIATES, LLC

#### **Certified Public Accountants**

Member of the American Institute of Certified Public Accountants

23720 Pondview Place Golden, CO 80401

(303) 981-7059

#### **Independent Auditor's Report**

To the Mayor and Board of Trustees City of Edgewater, Colorado

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, discretely presented component unit, and the aggregate remaining fund information of the City of Edgewater, as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the City of Edgewater's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, discretely presented component unit, and the aggregate remaining fund information of the City of Edgewater, as of December 31, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Edgewater, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Edgewater's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are
  appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of
  the City of Edgewater's internal control. Accordingly, no such opinion is expressed.

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Edgewater's ability to continue as a going concern for a reasonable period of time

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

#### Management Discussion and Analysis

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Pension Schedules and Budgetary Comparison Schedules

Accounting principles generally accepted in the United States of America require that the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

#### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Edgewater's basic financial statements. The Supplementary Information and the Local Highway Finance Report, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion the supplementary and the Local Highway Finance Report are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Hamblin and Associates, IIC

Golden, Colorado April 16, 2024



## HAMBLIN AND ASSOCIATES, LLC

#### **Certified Public Accountants**

Member of the American Institute of Certified Public Accountants

23720 Pondview Place Golden, CO 80401

(303) 981-7059

April 16, 2024

To the City Council City of Edgewater, Colorado

We have audited the financial statements of the governmental activities, the business-type activities, and each major fund of the City of Edgewater for the year ended December 31, 2021. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards, as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our engagement letter to you dated November 1, 2023. Professional standards also require that we communicate to you the following information related to our audit.

#### Significant Audit Findings

#### Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the City of Edgewater are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during the year. We noted no transactions entered into by the City of Edgewater during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting governmental activities, the business-type activities' financial statements were:

Management's estimate of the depreciation expense is based on estimated useful lives of long-lived assets. We evaluated the key factors and assumptions used to develop the depreciation expense in determining that it is reasonable in relation to the financial statements taken as a whole.

The financial statement disclosures are neutral, consistent, and clear.

#### Difficulties Encountered in Performing the Audit

We encountered no difficulties in dealing with management in performing and completing our audit.

#### Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to each opinion unit's financial statements taken as a whole.

#### Disagreements with Management

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### Management Representations

We have requested certain representations from management that are included in the management representation letter dated April 16, 2024.

Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the City of Edgewater's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the City of Edgewater's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

#### **Other Matters**

We applied certain limited procedures to the Management's Discussion and Analysis, Pension Plan schedules, and the budgetary comparison schedule of the General Fund and Open Space Fund, which are required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

We were engaged to report on combining statements, the other budgetary comparison schedules, and component unit schedules, which accompany the financial statements but are not RSI. With respect to this supplementary information, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

#### Restriction on Use

This information is intended solely for the use of Edgewater City Council and management of the City of Edgewater and is not intended to be, and should not be, used by anyone other than these specified parties.

Very truly yours,

Hamblin and Associates, IIT



#### **Management's Discussion and Analysis**

This discussion and analysis of the financial performance of the City of Edgewater, Colorado (City) provides an overview of the City's financial activities for the fiscal year ended December 31, 2021. Please read it in conjunction with the financial statements.

#### **FINANCIAL HIGHLIGHTS**

- The City of Edgewater's primary government (City) had a Net Position of \$23,736,571 on December 31, 2021.
- In addition, the City's component unit—the Edgewater Redevelopment Authority (ERA)—had a Net Position of \$1,765,860 on December 31, 2021.
- The Net Position of the City decreased by \$307,696 (-1.28%) during 2021.
- The Net Position of the ERA increased by \$280,179 (18.86%) during 2021.
- On December 31, 2021, the City's governmental funds reported combined ending fund balances of \$12,242,539. This marked an increase of \$762,323 (6.64%) from the prior year's ending governmental fund balances due primarily to increases in the General Fund and the Capital Improvements Fund.
- The General Fund increased its Fund Balance by \$471,841 (7.4%) during 2021.
- The Capital Improvement Fund increased its fund balance available for future year spending by \$383,409 (9.27%).
- The City's Utility Funds decreased in Net Position by \$576,691 (-32.3%) during 2021.

#### **USING THIS ANNUAL REPORT**

This discussion and analysis is intended to serve as an introduction to the City of Edgewater's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all the City's assets and liabilities and deferred inflows and outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as useful indicators of whether the financial position of the City is improving or deteriorating.

The *Statement of Activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused employee leave).

Both government-wide financial statements distinguish functions of the City of Edgewater that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety (police), public works, and parks and recreation. The business-type activities of the City include water, sewer, and trash operations.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Edgewater, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the funds of the City can be divided into three categories: Governmental Funds, Proprietary Funds, and Fiduciary Funds.

Governmental Funds -- Most of the City's basic services are reported in governmental funds, which focus on how money flows into and out of those funds. The unrestricted balances left at year-end are available for spending in future years. These funds are reported using the modified accrual accounting method, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide detailed short-term views of cash, operations, and basic services provided. Governmental fund statements show the reader whether there are more or fewer financial resources available at the end of a fiscal year that can be spent in the near future to finance government programs and objectives.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. The Reconciliation of the Balance Sheet of the Governmental Funds to the Statement of Net Position and the Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities provide reconciliations to facilitate this comparison between governmental funds and governmental activities.

The City of Edgewater currently maintains five individual governmental funds. Information for these funds is presented by fund name in the *Governmental Fund Balance Sheet* and the *Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances* for the three governmental funds that meet the criteria to be designated as major funds (General Fund, Open Space Fund, and Capital Improvements Fund). The other two (Conservation Trust Fund and Capital Equipment Fund) are combined in a column titled "Nonmajor Governmental Funds." Individual fund data for these nonmajor governmental funds is provided at the back of this report in the section titled "Combining and Individual Fund Financial Statements and Schedules."

**Proprietary Funds** -- The City's utility services are reported in proprietary funds; they focus on overall economic position rather than year-end fund balances. Enterprise funds are the type of proprietary funds used to account for the City's Water Fund, Sewer Fund, and Trash Fund, Enterprise funds report the same functions presented as business-type activities in the government-wide financial statements, only in a bit more detail.

**Fiduciary Funds** – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. They are not reflected in the government-wide financial statements because their resources are not available to support the City's programs or operations. The City's Firemen's Pension Plan falls in this fund category as a Pension Trust Fund. Its accounting method tracks additions and deductions to the pension fund assets. Funding progress for the fund's long-term pension obligations is shown in the Required Supplementary Information following the Notes to the Financial Statements

#### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found immediately after the fund financial statements.

#### Other information

Budgetary comparison statements or schedules for all funds with budgeted expenditures/expenses are included following the "Notes to Financial Statements" to demonstrate each fund's compliance with adopted

budgets and appropriations. For the year ended December 31, 2021, all funds had budgeted expenditures/expenses.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, asset and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$23,736,571 at the close of 2021. As shown below, the City's net financial position decreased by \$307,696 (-1.28%) during 2021.

City's Condensed Net Position

	Governr	nental	Busines	ss-type			
	Activities		Activ	ities	Total		
	<u>2021</u>	<u>2020</u>	<u>2021</u>	<u>2020</u>	<u>2021</u>	<u>2020</u>	
Current and other assets	14,019,865	\$12,737,930	\$ (119,329)	\$ 448,269	\$ 13,900,536	\$ 13,186,199	
Capital assets, net	18,059,715	19,372,794	2,112,075	2,251,928	20,171,790	21,624,722	
Total assets	32,079,580	32,110,724	1,992,746	2,700,197	34,072,326	34,810,921	
Items Related to Pension	566,865	676,464	-	-	566,865	676,464	
Loss on Debt Refunding	-	-	-	-	-	-	
Total deferred outflows	566,865	676,464	-	-	566,865	676,464	
Current and other liabilities	1,249,398	1,078,032	89,750	176,010	1,339,148	1,254,042	
Long-term debt outstanding	8,771,453	9,288,779	696,068	740,568	9,467,521	10,029,347	
Total liabilities	10,020,851	10,366,811	785,818	916,578	10,806,669	11,283,389	
Items Related to Pension	95,951	159,729	-	-	95,951	159,729	
Total deferred inflows	95,951	159,729	-	-	95,951	159,729	
Net position:							
Net investment in capital assets	18,059,715	10,400,915	2,112,075	1,511,360	20,171,790	11,912,275	
Restricted	1,103,713	1,156,753	-	-	1,103,713	1,156,753	
Unrestricted	3,366,215	10,702,980	(905,147)	272,259	2,461,068	10,975,239	
Total net position \$	22,529,643	\$ 22,260,648	\$ 1,206,928	\$ 1,783,619	\$ 23,736,571	\$ 24,044,267	

80.02% of the City's total net position on December 31, 2021, is represented by its investment in capital assets (e.g. land, infrastructure, buildings, machinery, and equipment). The City uses these capital assets to provide services to residents and businesses; consequently, these assets are not available for future spending.

Approximately 4.9% (\$1,103,713) of the City's total net position at the end of 2021 represents resources that are subject to external restrictions on how they may be used. They are fund balance restrictions for parks (\$183,324), open space (\$631,389), and emergencies (\$289,000).

The remaining amount of the City's total net position at the end of 2021 (\$2,461,068) represents 10.4% of the total net position and may be used to meet the City's other ongoing obligations to residents and creditors.

The following chart displays the changes in net position experienced by the City over the last two fiscal years. An analysis of these changes follows for both its Governmental and Business-type Activities.

City's Condensed Changes in Net Position

	Govern	me	ental	Busine	ss-t	уре			
	Activ	itie	es	Activ	itie	s	То	tal	
	<u>2021</u>		<u>2020</u>	<u>2021</u>		<u>2020</u>	<u>2021</u>		<u>2020</u>
Program Revenues:									
Charges for services	\$ 1,270,339	\$	924,333	\$ 2,118,287	\$	1,892,923	\$ 3,388,626	\$	2,817,256
Operating grants & contributions	\$ 1,143,253	\$	855,317		\$	-	\$ 1,143,253	\$	855,317
Capital grants & contributions	\$ 371,857	\$	1,337,500	\$ 62,178	\$	34,464	\$ 434,035	\$	1,371,964
General revenues:							\$ -	\$	-
Sales & use taxes	\$ 8,003,773	\$	6,857,023		\$	-	\$ 8,003,773	\$	6,857,023
Franchise & other taxes	\$ 178,829	\$	253,153		\$	-	\$ 178,829	\$	253,153
Other general revenues	\$ 682,528	\$	552,976		\$	-	\$ 682,528	\$	552,976
Total Revenues	\$ 11,650,579	\$	10,780,302	\$ 2,180,465	\$	1,927,387	\$ 13,831,044	\$	12,707,689
•									
Program Expenses:									
General government	\$ 4,565,607	\$	3,575,617				\$ 4,565,607	\$	3,575,617
Public safety	\$ 2,851,673	\$	2,388,318				\$ 2,851,673	\$	2,388,318
Public w orks	\$ 1,090,871	\$	1,421,112				\$ 1,090,871	\$	1,421,112
Parks and Recreation	\$ 1,012,621	\$	271,976				\$ 1,012,621	\$	271,976
Interest on Long-Term Debt	\$ 254,547	\$	168,868				\$ 254,547	\$	168,868
Water		\$	-	\$ 1,905,629	\$	1,861,352	\$ 1,905,629	\$	1,861,352
Sew er		\$	-	\$ 521,627	\$	648,126	\$ 521,627	\$	648,126
Trash		\$	-	\$ 329,900	\$	269,731	\$ 329,900	\$	269,731
Total Expenses	\$ 9,775,319	\$	7,825,891	\$ 2,757,156	\$	2,779,209	\$ 12,532,475	\$	10,605,100
:									
Change in Net Position	\$ 268,995	\$	2,453,493	\$ (576,691)	\$	(851,822)	\$ 1,298,569	\$	1,601,671
Net Position, Beginning	\$ 22,260,648	\$	19,807,155	\$ 1,783,619	\$	2,635,441	\$ 24,044,267	\$	22,442,596
Net Position, Ending	\$ 22,529,643	\$	22,260,648	\$ 1,206,928	\$	1,783,619	\$ 25,342,836	\$	24,044,267

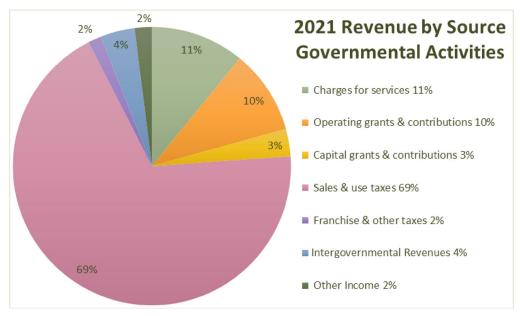
#### **Governmental Activities**

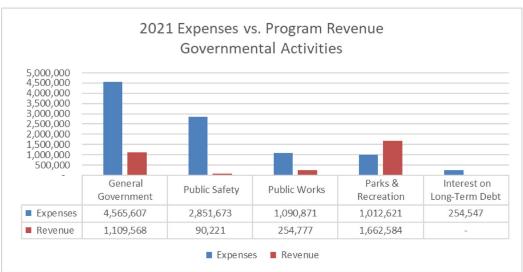
The City's Governmental Activities increased in net position by \$268,995 (1.21%) in 2021.

Key elements of the 2021 increases are as follows:

- Total revenues increased by \$870,277 Mostly the offset between the decrease in contributions but a noticeable increase in Taxes.
- Total expenses increased by \$1,949,428 in 2021 primarily due to General Government and Parks and Recreation.

The following two charts illustrate the Governmental Activities revenues and expenses. As in most municipalities, the expenses of governmental activities are not fully supported through program revenues but are largely financed through taxes.



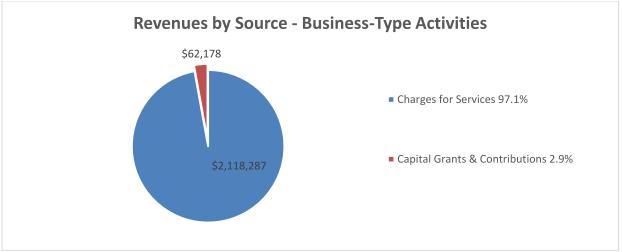


#### **Business-type Activities**

Business-type Activities decreased in net position by -\$576,691(-32.3%) during 2021. This was an improving trend from 2020 when the net position decreased by -\$851,822 (-32.3%). Service Operating Expenses significantly exceeded Operating Revenues in the Water and Sewer Funds, causing these decreases in Net Position. The Trash Fund also showed a decrease in Net Position of \$-17,254.

The following two charts illustrate the Business-type Activities revenues and expenses for 2021.



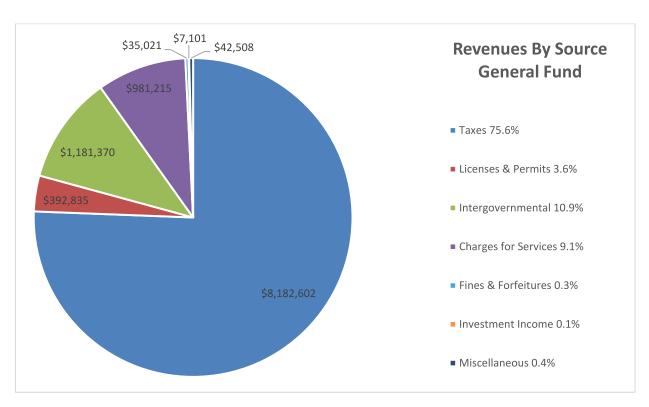


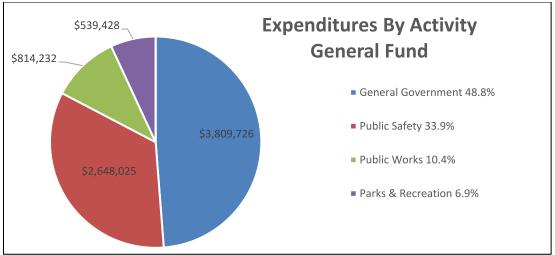
#### THE CITY'S FUNDS

As noted earlier, the City of Edgewater uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The Governmental Funds utilize the modified accrual basis of accounting, and the balances of the spendable resources (unrestricted fund balance) in each fund are shown at year-end. On December 31, 2021, the City's three major Governmental funds reported combined ending fund balances of \$11,997,000. These funds are discussed below.

General Fund. The General Fund is the chief operating fund of the City of Edgewater. It accounts for all the general services provided by the City. At the end of 2021, the fund balance of the General Fund totaled \$6,844,789. This was a \$471,841(7.4%) increase over 2020. Expenditures in 2021 of \$7,811,411 were outpaced by revenues totaling \$10,825,652. The General Fund also transferred \$2,542,400 to the Capital Improvements and Capital Equipment funds.

The following two tables illustrate General Fund revenues and expenditures during 2021.





*Open Space Fund.* The Open Space Fund is utilized to account for the City's portion of Open Space Sales Tax revenues shared by Jefferson County. These revenues are legally restricted to use for open space, parks, trails, and associated outdoor recreation programs. In 2021, \$211,663 in current revenues and \$51,519 from prior year fund balances were spent on such programs.

Capital Improvements Fund. The City's Capital Improvements Fund was established to finance major capital improvements. During 2021, the City spent \$92,727 on Civic Center improvements, \$750,723 on debt service payments for the Civic Center capital lease, \$234,631 for the Lead Lines Replacement Project, and \$910,368 on street, sidewalk, alley, and traffic improvements. Parts of these projects were funded through a transfer from the General Fund (\$2,000,000) and contributions from other governments (\$371,857).

*Water Fund.* On December 31, 2021, the Net Position of the Water Fund was \$109,564. This reflected a decrease of 84.1% (-\$578,927) during 2021. Expenditure exceeded the adopted budget by \$387,669.

Sewer Fund. On December 31, 2021, the Net Position of the Sewer Fund was \$1,008,592. This reflected an increase of 19.70% (\$19,490) during 2021. Expenditure was less than the adopted budget by \$7,437.

Trash Fund. On December 31, 2021, the Net Position of the Trash Fund was \$88,772. This reflected a decrease of 16.27% (-\$17,254) in 2021. Expenditure exceeded the adopted budget by \$21,651.

#### **CAPITAL ASSETS AND DEBT ADMINISTRATION**

*Capital Assets*. At December 31, 2021, the City invested in a range of capital assets including land, buildings and improvements, equipment, and infrastructure such as streets, alleys, and sidewalks. A summary of these assets is shown below. Note 3 of the financial statements provides additional information.

#### Governmental Activities

Governmental Activities				
	Balance			Balance
	12/31/2020	Additions	Deletions	12/31/2021
Governmental Activities				
Capital Assets, Not Being Depreciated				
Land	\$ 2,730,128	\$ -	\$ (1,562,500)	\$ 1,167,628
Construction In Progress		614,473		614,473
Total Capital Assets, Not Being Depreciated	2,730,128	614,473	(1,562,500)	1,782,101
Capital Assets, Being Depreciated				
Buildings and Improvements	13,524,681	76,271	-	13,600,952
Equipment	1,934,024	418,827	(93,854)	2,258,997
Infrastructure	4,801,511			4,801,511
Total Capital Assets, Being Depreciated	20,260,216	495,098	(93,854)	20,661,460
Less: Accumulated Depreciateion				
Buildings and Improvements	(1,006,455)	(341,405)	-	(1,347,860)
Equipment	(1,208,491)	(212,301)	50,089	(1,370,703)
Infrastructure	(1,402,605)	(262,679)	-	(1,665,284)
Total Accumulated Depreciation	(3,617,550)	(816,385)	50,089	(4,383,846)
Total Capital Assets, Being Depreciated, Net	16,642,666	(321,287)	(43,765)	16,277,614
Governmental Activities Capital Assets, Net	\$19,372,794	\$ 293,186	\$ (1,606,265)	\$ 18,059,715
Business-type Activities				
Capital Assets, Being Depreciated				
Water System	\$ 2,679,031	\$ -	\$ -	\$ 2,679,031
Sewer System	1,525,031	Ψ -	Ψ -	1,525,031
Total Capital Assets, Being Depreciated	4,204,062			4,204,062
Less: Accumulated depreciation				
·	(1 471 460)	(00.710)		(1 501 104)
Water System	(1,471,468)	(89,716)	-	(1,561,184)
Sewer System  Total Assumulated Depresiation	(480,668)	(50,136)		(530,804)
Total Accumulated Depreciation	(1,952,136)	(139,852)	<del></del>	(2,091,988)
Business-type Activities Capital Assets, Net	\$ 2,251,926	\$ (139,852)	\$ -	\$ 2,112,074
Component Unit				
Capital Assets, Not Being Depreciated				
Land	\$ 134,000	\$ -	\$ -	\$ 134,000
Total Capital Assets, Not Being Depreciated	134,000	<u> </u>		134,000
Capital Assets, Being Depreciated				
Buildings and Improvements	49,000	-	-	49,000
Less: Accumulated Depreciation	(9,800)	(4,900)	_	(14,700)
Total Capital Assets, Being depreciated, Net	39,200	(4,900)	_	34,300
Component Unit Capital Assets, Net	\$ 173,200	\$ (4,900)	\$ -	\$ 168,300
		viii		

*Debt Administration*. Note 4 of the financial statements provides a summary of the City's long-term debt. At December 31, 2021, the City's Governmental Activities had an outstanding capital lease of \$8,605,000.

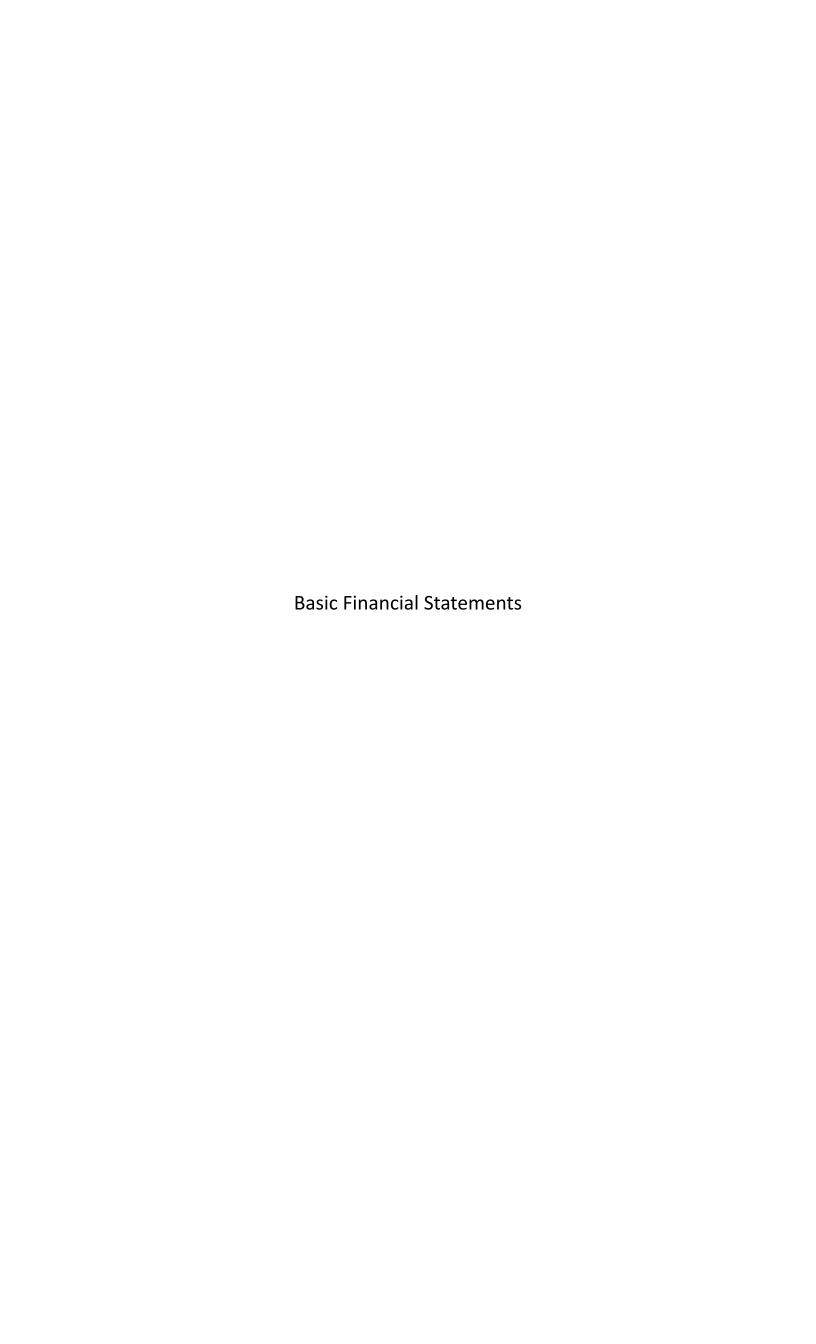
It is payable from general sales and use tax revenues of the City. Accrued leave payable for compensated absences is also recorded.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

Management has scheduled a rate study in 2022 to address the needs of the Enterprise Funds. The study is due to the operating losses in the Water, Sewer, and Trash Funds in recent years. It is anticipated that the other funds will continue to operate cost-effectively with adequate reserves.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide the City of Edgewater's residents, taxpayers, customers, investors, and creditors with a general overview of the City's finances and to show the City's accountability for the funds it receives and assets it maintains. If you have questions about this report, or should you desire additional financial information, contact the City's Finance Department at City of Edgewater, 1800 Harlan St., Edgewater, CO 80214, or call (720) 763-3033.



City of Edgewater, Colorado Statement of Net Position Year Ended December 31, 2021

				Primary G	over	nment		С	omponent Unit
	G	vernmental	В	usiness-type			<u> </u>	Red	evelopment
		Activities		Activities	Eli	minations	Total		Authority
Assets									
Cash and Investments	\$	11,935,236	\$	78,358		\$	12,013,594	\$	1,597,659
Restricted Cash and Investments		128,121		-			128,121		-
Accounts Receivable		525,935		115,773		(332,649)	309,059		-
Taxes Receivable		842,536		-			842,536		400,928
Prepaid Expenditures		39,850		2,539			42,389		-
Inventory		-		16,650			16,650		-
Capital Assets, Not Being Depreciated		1,782,101		-			1,782,101		-
Capital Assets, Net of Accumulated Depreciation		16,277,614		2,112,075			18,389,689		168,300
Net Pension Asset	_	548,187		-			548,187		
Total Assets	\$	32,079,580	\$	2,325,395	\$	(332,649) \$	34,072,326	\$	2,166,887
Deferred Outflows of Resources									
Pensions, Net of Accumulated Amortization	\$	566,865	\$	-	\$	- \$	566,865	\$	_
Total Deferred Outflows of Resources		566,865					566,865		
Total Deletted Outhows of Resources		300,003		-		-	300,003	-	
Liabilities									
Accounts Payable	\$	1,090,131	\$	87,430		\$	1,177,561	\$	99
Retainage Payable		-		-			-		-
Accrued Liabilities		122,008		332,649		(332,649)	122,008		-
Customer Deposits		17,000		-			17,000		-
Accrued Interest Payable		20,259		2,320			22,579		-
Noncurrent Liabilities							-		
Due Within One Year		526,645		45,394			572,039		-
Due in More Than One Year	_	8,244,808		650,674			8,895,482		
Total Liabilities		10,020,851		1,118,467		(332,649)	10,806,669		99
Deferred Inflows of Resources									
Pensions, Net of Accumulated Amortization		95,951		_			95,951		_
Property Taxes		-		-			-		400,928
Tabel Defermed Inflance of December		05.054					05.054		100.000
Total Deferred Inflows of Resources	_	95,951		-		-	95,951		400,928
Net Position									
Net Investment in Capital Assets		18,059,715		2,112,075			20,171,790		168,300
Restricted for:									
Emergencies		289,000		-			289,000		-
Parks and Open Space		814,713		-			814,713		-
Unrestricted		3,366,215		(905,147)			2,461,068		1,597,560
Total Net Position		22,529,643		1,206,928			23,736,571		1,765,860

City of Edgewater, Colorado Statemenr of Activities Year Ended December 31, 2021

Functions / Programs Primary Government Governmental Activities General Government Public Safety	Expenses	Charges	For	Operating Grants and	Capital Grants ar			rimary Government		Conponent Unit
Primary Government Governmental Activities General Government	Expenses		For	Grants and	Cranta ar					
Primary Government Governmental Activities General Government	Expenses	Sarvice			Giants at	d	Governmental	Business Type		Redevelopment
Governmental Activities General Government		Jeivice	es	Contributions	Contribution	ns	Activities	Activities	Totals	Authority
General Government										
Public Safety	\$ 4,565,607	\$ 1,06	4,742	\$ 106,523	\$	-	\$ (3,394,342)	\$ - \$	(3,394,342)	\$ -
	2,851,673		1,427	10,316		-	(2,839,930)	-	(2,839,930)	-
Public Works	1,090,871	4	1,050	92,911		-	(956,910)	-	(956,910)	-
Parks and Recreation	1,012,621	16	3,120	933,503	371	857	455,859		455,859	-
Interest on Long Term Debt	254,547		-			-	(254,547)	-	(254,547)	-
Total Governmental Activities	9,775,319	1,27	0,339	1,143,253	371	857	(6,989,870)	-	(6,989,870)	-
Business Type Activities										
Water	1,905,629	1 27	8,109	_	48	593	_	(578,927)	(578,927)	_
Sewer	521,627		7,532	_		585	_	19,490	19,490	_
Trash	329,900		2,646	_	10,	-	-	(17,254)	(17,254)	-
Total Business-Type Activities	2,757,156	2 11	8,287	_	62	178	_	(576,691)	(576,691)	_
			0,207		-			(0,0,002)	(0,0,0002)	
Total Primary Government	\$ 12,532,475	\$ 3,38	8,626	\$ 1,143,253	\$ 434	035	(6,989,870)	(576,691)	(7,566,561)	-
Component Unit		•		•	•					(04, 400)
R edevelopment Authority	\$ 61,486	ð.	-	\$ -	\$	-	-	-	-	(61,486)
	General Revenu	ies								044.005
	Property Tax	T						-	- 0.00 770	341,665
	Sales and Use						8,003,773	-	8,003,773	-
	Franchise Tax						178,829	-	178,829	-
	Intergovernme						407.010		407.010	
	Restricted to Investment Inco		ograms				407,919	-	407,919	-
		ome					7,101 267,508	-	7,101	-
	Miscellaneous						267,508		267,508	<u>-</u>
	T otal Genera	al R evenues					8,865,130	-	8,865,130	341,665
	Other Sources (	Uses)								
	Fixed Asset Red						(1,606,265)	-	(1,606,265)	-
	Total Other S	Sources (Us	es)				(1,606,265)	-	(1,606,265)	-
	Change in Ne	et Position					268,995	(576,691)	(307,696)	280,179
	Net Position, Begi	inning					22,260,648	1,783,619	24,044,267	1,485,681

Balance Sheet Governmental Funds Year Ended December 31, 2021

						Nonmajor	
		Open		Capital	Go	vernmental	
	General	Space	In	provements		Funds	Total
Assets							
Cash and Investments	\$6,700,648	\$ 593,311	\$	4,422,302	\$	218,975	\$ 11,935,236
Restricted Cash and Investments	-	-		128,121		-	128,121
Accounts Receivable	118,630	38,816		-		35,840	193,286
Interfund Receivable	332,649	-		-		-	332,649
Taxes Receivable	842,536	-		-		-	842,536
Prepaid Expenditures	39,850	-		-		-	39,850
Total Assets	\$8,034,313	\$ 632,127	\$	4,550,423	\$	254,815	\$ 13,471,678
Liabilities							
Accounts Payable	\$1,050,516	\$ 738	\$	29,540	\$	9,337	\$ 1,090,131
Retainage Payable	<u>-</u>	_		-		-	-
Accrued Liabilities	122,008	_		-		-	122,008
Customer Deposits	17,000	-		-		-	17,000
Total Liabilities	1,189,524	738		29,540		9,337	1,229,139
Fund Balance							
Nonspendable Prepaid Expenditures	39,850	-		-		-	39,850
Restricted for:							
Emergencies	289,000	-		-		-	289,000
Parks and Open Space	-	631,389		-		183,324	814,713
Assigned to Capital Outlay	-	-		4,520,883		62,154	4,583,037
Unrestricted, Unassigned	6,515,939	-		-		-	6,515,939
Total Fund Balances	6,844,789	631,389		4,520,883		245,478	12,242,539
Total Liabilities and Fund Balances	\$8,034,313	\$ 632,127	\$	4,550,423	\$	254,815	\$ 13,471,678

Reconcilliation of the Balance Sheet of Government Funds to the Statement of Net Position Year Ended December 31, 2021

#### $Amounts\,Reported\,for\,Governmental\,Activities\,in\,the\,Statement\,of\,Net\,Position\,are\,Different\,Because:$

Total Fund Balances of Governmental Funds	\$ 12,242,539
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in governmental funds	18,059,715
Net pension assets (liabilities) and the related deferred inflows and outflows are not	
current financial resources and, therefore, are not reported in governmental funds.	
Net Pension Asset	548,187
Pension-Related Deferred Outflow of Resources	566,865
Pension-Related Deferred Inflows of Resources	(95,951)
Long-term liabilities and related items are not due and payable in the current year and, therefore,	
are not reported in governmental funds.	
Accrued Interest Payable	(20,259)
Long-Term Debt	 (8,771,453)
	\$ 22,529,643

## Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds Year Ended December 31, 2021

			_		Nonmajor	
	0		Open	•	Governmental	
Povenues	General		Space	mprovements	Funds	Total
Revenues Taxes	\$8,182,602	\$		\$ -	\$ -	\$ 8,182,602
Licenses and Permits	392,835	φ	-	φ -	φ -	392,835
Intergovernmental	1,184,370		211,663	371,857	155,139	1,923,029
Charges for Services	981,215		211,005	371,037	155,159	981,215
Fines and Forfeitures	35,021		_	_	_	35,021
Investment Income	7,101		_	_	_	7,101
Miscellaneous	42,508		_	_	225,000	267,508
- Heddida Fedde	12,000				220,000	207,000
Total Revenues	10,825,652		211,663	371,857	380,139	11,789,311
Expenditures						
Current						
General Government	3,809,726		-	-	138,134	3,947,860
Public Safety	2,648,025		-	234,631	162,639	3,045,295
Public Works	814,232		-	236,619	3,635	1,054,486
Parks and Recreation	539,428		263,182	-	308,830	1,111,440
Capital Outlay	-		-	766,476	350,709	1,117,185
Debt Service						
Principal	-		-	495,000	-	495,000
Interest and Fiscal Charges			-	255,722	-	255,722
Total Expenditures	7,811,411		263,182	1,988,448	963,947	11,026,988
Excess of Revenues Over (Under) Expenditures	3,014,241		(51,519)	(1,616,591)	(583,808)	762,323
Other Financing Sources (Uses)						
Transfers In	_		_	2,000,000	542,400	2,542,400
Transfers Out	(2,542,400)		_	-	-	(2,542,400)
	(=,= :=, := = /					(=,0 :=, :00)
Net Change in Fund Balance	471,841		(51,519)	383,409	(41,408)	762,323
Fund Balance - Beginning	6,372,948		682,908	4,137,474	286,886	11,480,216
Fund Balance - Ending	\$6,844,789	\$	631,389	\$4,520,883	\$ 245,478	\$ 12,242,539

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

Year Ended December 31, 2021

#### Amounts reported for Governmental Activities in the Statement of Activities are Different Because:

Net Change in Fund Balances of Governmental Funds	\$ 762,323
Capital outlays to purchase or construct capita assets are reported in governmental funds as expenditures. However, for governmental activities those costs are capitalized in the statement of net position and are allocated over their estimated useful lives as annual Depreciation expense in the statement of activities.	
Capital Outlay	1,109,571
Depreciation Expense	(816,385)
Repayments of debt principal are expeditures in governmental funds, but they reduce	
long term liabilities in the statement of net position and do not affect the statement of activities.	495,000
Some expenses reported in the statement of Activities do not require the use of current	
financial resources and, therefore, are not reported as expenditures in governmental	
funds. This includes changes in the following:	
Accrued Interest Payable	1,175
Compensation Absences Payable	22,326
Net Pension Asset	347,071
Pension-Related Deferred Outflows and Inflows of Resources	(45,821)
Capital Asset Recovery	 (1,606,265)
Change in Net Position in Governmental Activities	\$ 268,995

Statement of Net Position Proprietary Funds December 31, 2021

	Nonmajor							
	Water	Sewer	Trash	Total				
Assets								
Current Assets								
Cash and Investments	\$ -	\$ -	\$ 78,358	\$ 78,358				
Accounts Receivable	40,616	44,693	30,464	115,773				
Inventory	16,650	-	-	16,650				
Prepaid Expenditures	2,539	-	-	2,539				
Total Current Assets	59,805	44,693	108,822	213,320				
Noncurrent Assets								
Capital Assets, Net of Accumulated	2,679,030	1,525,030	-	4,204,060				
Depreciation	(1,561,184)	(530,801)	-	(2,091,985)				
Total Noncurrent Assets	1,117,846	994,229	-	2,112,075				
Total Assets	¢ 1 177 651	¢ 1 020 022	\$ 108,822	\$ 2,325,395				
Total Assets	\$ 1,177,651	\$ 1,038,922	\$ 100,022 S	\$ 2,325,395				
Liabilities								
Current Liabilities								
Accounts Payable	\$ 61,339	\$ 6,041	\$ 20,050	\$ 87,430				
Accrued Interest Payable	2,320	-	-	2,320				
Interfund Payable	308,360	24,289	-	332,649				
Loans Payable, Current Portion	45,394	-	-	45,394				
Total Current Liabilities	417,413	30,330	20,050	467,793				
Noncurrent Liabilities								
Loans Payable	650,674	-	-	650,674				
Total Noncurrent Liabilities	650,674	-	-	650,674				
Total Liabilities	1,068,087	30,330	20,050	1,118,467				
Net Position								
Net position in Capital assets	1,117,846	994,229	=	2,112,075				
Unrestricted, Unassigned	(1,008,282)	14,363	88,772	(905,147)				
, 0	( , ·-,	,	,	(,/				
Total Net Position	\$ 109,564	\$ 1,008,592	\$ 88,772	\$ 1,206,928				

## Statement of Revenues, Expenses and Changes in Net Position Proprietary Funds Year Ended December 31, 2021

			Nonmajor					
	Water		Sewer		Trash		Total	
Operating Revenues								
Charges for Services	\$	1,253,653	\$ 455,871	\$	312,646	\$	2,022,170	
Miscellaneous		24,456	71,661		-		96,117	
Total Operating Revenues		1,278,109	527,532		312,646		2,118,287	
Operating Expenses								
Service Operating Expenses		1,801,471	471,491		329,900		2,602,862	
Depreciation		89,716	50,136		-		139,852	
Total Operating Expenses		1,891,187	521,627		329,900		2,742,714	
Net Operating Income (Loss)		(613,078)	5,905		(17,254)		(624,427)	
Nonoperating Revenues (Expenses)								
Interest Expense		(14,442)	-		-		(14,442)	
Total Nonoperating Revenues (Expenses)		(14,442)	-		_		(14,442)	
Total Income (Loss) Before Contributions		(627,520)	5,905		(17,254)		(638,869)	
Capital Contributions								
Connection Fees		48,593	13,585		-		62,178	
Change in Net Position		(578,927)	19,490		(17,254)		(576,691)	
Net Position - Beginning		688,491	989,102		106,026		1,783,619	
Net Position - Ending	\$	109,564	\$ 1,008,592	\$	88,772	\$	1,206,928	

#### City of Edgewater, Colo+A2+A1:F41

Statement of Cash Flows Proprietary Funds December 31, 2021

				Nonmajor	
		Water	Sewer	Trash	Total
Cash Flows From Operating Activities					
Cash Received from Customers	\$ :	1,373,687	\$ 524,900	\$ 315,570	\$ 2,214,157
Cash Paid to Suppliers	(	1,867,693)	(475,059)	(348,909)	(2,691,661)
Payments from (to) Other Funds		396,075	(63,426)	-	332,649
Cash Provided (Used) by Operating Activities		(97,931)	(13,585)	(33,339)	(144,855)
Cash Flows From Capital and Related					
Financing Activities					
Capital Equipment Payments					
Connection Fees Received		48,593	13,585	-	62,178
Debt Principal Payments		(44,500)	-	-	(44,500)
Debt Interest Payments		(14,442)	 -	-	(14,442)
Cash Provided (Used) by Capital and Related					
Financing Activities		(10,349)	13,585		3,236
Net Change in Cash and Cash Equivalents		(108,280)	_	(33,339)	(141,619)
Cash and Cash Equivalents, Beginning		108,280	-	111,697	219,977
Cash and Cash Equivalents, Ending		-	\$ -	\$ 78,358	\$ (141,619)
Reconciliation of Net Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities Net Operating Income (Loss) Adjustments to Reconcile Net Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities	\$	(613,078)	\$ 5,905	\$ (17,254)	\$ (624,427)
Depreciation Changes in Assets and Liabilities		89,716	50,136	-	139,852
Accounts Receivable		95,578	(2,632)	2,924	95,870
Interfund Receivable		95,576 87,715	(2,002)	2,324	95,870 87,715
Prepaid Expenses		(2,539)	<u>-</u>	_	(2,539)
Accounts Payable		(63,683)	(3,568)	(19,009)	(86,260)
Interfund Payable		308,360	(63,426)	(13,009)	244,934
Net Cash Provided (Used) by Operating Activities	\$	(97,931)	\$ (13,585)	\$ (33,339)	\$ (144,855)

Statement of Fiduciary Net Position Firemen's Pension Trust Fund December 31, 2021

	 Firemen's Pension		
Assets			
Cash and Investments	\$ 415,426		
Investments			
US Agency Securities	342,610		
Accounts Receivable	 24,000		
Total Assets	\$ 782,036		
Net Position			
Restricted for Pension Benefits	\$ 782,036		

#### Statement of Changes in Fiduciary Net Position Firemen's Pension Trust Fund Year Ended December 31, 2021

	Firemen's Pension	
Additions		
City Contributions	\$ 34,300	
State Contributions	 22,500	
Total Additions	56,800	
Deductions		
Pension Benefits	52,658	
Investment Loss	 2,126	
Total Deductions	54,784	
Change in Net Position	2,016	
Net Position - Beginning	 780,020	
Net Position - Ending	\$ 782,036	

Notes to the Financial Statements

Notes to Financial Statements
December 31, 2021

#### Note 1: Summary of Significant Accounting Policies

The City of Edgewater (the City) adopted a home rule charter on June 24, 2008. The City is governed by a Mayor and a seven-member council elected by the residents. The City provides the following services: public safety, public works, and public improvements. Parks and recreation, planning and zoning, municipal court, water, sewer, trash, and general administrative services.

The financial statements of the City have been prepared in conformity with generally accepted accounting principles (GAAP) as applicable to government entities. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

#### **Reporting Entity**

The financial reporting entity consists of the City, organizations for which the City is financially accountable, and organizations that raise and hold economic resources for the direct benefit of the City. All funds, organizations, institutions, agencies, departments, and offices that are not legally separate are part of the City. Legally separate organizations for which the City is financially accountable are considered part of the reporting entity. Financial accountability exists if the City appoints a majority of the organization's governing board and is able to impose its will on the organization, or if there is a potential for the organization to provide benefits to, or impose financial burdens on, the City.

Based on the application of these criteria, the City included the following entity in its reporting entity.

The Edgewater Redevelopment Authority (the Authority) provided redevelopment within the City limits. The City Council approves appointments to the governing board od the Authority. Although the Authority is legally separate from the City, the Authority's primary revenue source, tax incremental financing, can only be established by the City. The Authority is discretely presented in the financial statements as a component unit entity and does not issue separate financial statements.

#### **Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e. the statement of net position and the statement of activities) report information on all nonfiduciary activities of the City and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Exceptions to this general rule are charges for interfund services that are reasonably equivalent to the services provided. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from the legally separate component unit for which the City is financially accountable.

Notes to Financial Statements
December 31, 2021

#### **Note 1:** Summary of Significant Accounting Policies (continued)

#### **Government-wide and Fund Financial Statements** (continued)

The statement of activities demonstrates the degree to which the direct expenses of the given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues rather than program revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental and proprietary funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and trust fund financial statements. Revenues are recorded when earned and expenses are recorded when the liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current year. Taxes, intergovernmental revenues, and interest associated with the current year are considered to be susceptible to accrual and so have been recognized as revenues of the current year. All other revenues are considered to be measurable and available only when cash is received by the City. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, are recorded only when payment is due.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Notes to Financial Statements
December 31, 2021

#### **Note 1:** Summary of Significant Accounting Policies (continued)

#### **Measurement Focus, Basis of Accounting and Financial Statement Presentation** (con't)

When both restricted and unrestricted resources are available for a specific use, it is the City's practice to use restricted resources first, then unrestricted resources as they are needed.

In the fund financial statements, the City reports the following major governmental funds:

The *General Fund* is the City's primary operating fund. It accounts for all financial resources except those accounted for in another fund.

The *Open Space Fund* accounts for Jefferson County sales tax revenues that are shared with the City and restricted for open space and parks expenditures.

The Capital Improvements Fund accounts for the City's ongoing capital projects, which are financed primarily by General Fund transfers and debt proceeds.

The City reports the following major proprietary funds:

The Water Fund accounts for the financial activities associated with the provision of water to City residents.

The Sewer Fund accounts for the financial activities associated with the provision of sewer services to City residents.

Additionally, the City reports the following fiduciary fund:

The Pension Trust Fund accounts for the activities of the Firemen's Pension Plan, which accumulates resources for benefits paid to qualified volunteer firefighters.

#### **Assets, Liabilities, and Net Position / Fund Balances**

Cash Equivalents – Cash equivalents include investments with original maturities of three months or less. Investments in pooled cash are considered cash equivalents.

Receivables – All receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectable.

Interfund Receivables and Payables – During the course of operations, certain transactions occur between individual funds. The resulting receivables and payables are classified on the balance sheet or statement of net position as interfund receivables and interfund payables.

*Prepaid Expenses* – Certain payments to vendors reflect costs applicable to future years and are reported as prepaid expenses.

Notes to Financial Statements
December 31, 2021

#### **Note 1:** Summary of Significant Accounting Policies (continued)

#### **Assets, Liabilities, and Net Position / Fund Balances** (continued)

*Inventory* – Inventories are valued at cost, using the first-in, first-out method. The costs of inventories are recorded as expenses when consumed rather than when purchased.

Capital Assets – Capital assets, which include land, buildings, equipment, infrastructure, and water and sewer systems owned by the City, are reported in the applicable governmental or business-type activities in the government-wide financial statements and the proprietary funds in the fund financial statements. Capital assets are defined by the City as assets with an initial, individual cost of \$5,000 or more and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at the acquisition value on the date of donation. Infrastructure assets, which include streets, bridges, sidewalks, drainage systems, and trails, purchased or constructed prior to January 1, 2004, have not been reported in the financial statements.

Capital assets of the City are depreciated using the straight-line method over the following useful lives:

Buildings and Improvements	40 years
Equipment	5 – 15 years
Infrastructure	10 – 20 years
Water and Sewer Systems	15 – 35 years

Long-Term Debt – In the government-wide financial statements and the proprietary funds in the fund financial statements, long-term debt, and other long-term obligations are reported as liabilities in the applicable statement of net portion. Debt premiums, discounts, and losses resulting from debt refinancings are deferred and amortized over the life of the debt using the straight-line method. In the fund financial statements, governmental funds recognize the face amount of the debt issued as other financing sources. Premiums received on debt issuances are reported as other financing uses. Debt issuance costs, whether or not withheld from debt proceeds, are reported as current expenses or expenditures.

Compensated Absences – Employees of the City are allowed to accumulate unused vacation and sick time. Upon termination of employment from the City, an employee will be compensated for all accrued vacation time and, if the employee completed 5 years of continuous service, will be compensated for 10% of accrued sick time at their final hourly rate. This percentage increases 2% per year of service, to a maximum of 40% of accrued sick time. Effective January 1, 2013, the sick time payout was frozen and no additional amounts accrue.

Notes to Financial Statements
December 31, 2021

#### **Note 1:** Summary of Significant Accounting Policies (continued)

#### Assets, Liabilities, and Net Position / Fund Balances (continued)

These compensated absences are expended when earned in the proprietary funds and when paid in the governmental funds. A liability for the accrued compensated absences has been reported in the government-wide financial statements.

Pensions – In November 2017, the City began participating in the Statewide Defined Benefit Plan, a cost-sharing multiple employers defined benefit pension plan, and the Statewide Hybrid Plan, a cost-sharing multiple-employer combination defined benefit and money purchase pension plan. The plans are administered by the Fire & Police Pension Association of Colorado (FPPA). The net pension asset (liability), deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position, and additions to and deductions from each plan's fiduciary net position have been determined using the accrual basis of accounting, the same basis used by the plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Employer contributions are recognized in the year the contributions are due.

Postemployment Benefits Other Than Pensions (OPEB) – The City contributes to the Statewide Death & Disability Plan, a cost-sharing multiple-employer defined benefit death and disability plan administered by the Fire & Police Association of Colorado (FPPA). The plan is funded by member contributions or contributions made on behalf of members. The City has no requirement to contribute to the plan and does not receive contributions from a nonemployer entity. Therefore, the City does not report a net OPEB liability, or deferred outflows of resources related to OPEB.

Net Position / Fund Balances – In the government-wide and fund financial statements, net position and fund balances are restricted when constraints placed on the use of resources are externally imposed. As reported in the governmental fund financial statements, the City Council establishes a fund balance commitment through the passage of an ordinance and is authorized to informally assign amounts to a specific purpose.

The City has not established a formal policy for its use of restricted and unrestricted fund balances. However, if both restricted and unrestricted fund balances are available for a specific purpose, the City uses restricted fund balances first, followed by committed, assigned, and unassigned balances.

Notes to Financial Statements
December 31, 2021

#### Note 2: Cash and Investments

Cash and investments on December 31, 2021, consist of the following:

Petty Cash	\$ 1,383
Cash Deposits	3,926,107
Investments	10,441,799
Cash Held by Third Party	 128,121

Total <u>\$ 14,497,410</u>

Cash and investments are reported in the financial statements as follows:

Cash and Investments	\$ 11,989,594
Restricted Cash and Investments	128,121
Pension Trust Fund Cash and Investments	758,036
Component Unit Cash and Investments	1,621,659

Total \$ 14,497,410

#### **Cash Deposits**

The Colorado Public Deposit Protection Act (PDPA) requires all local government entities to deposit cash in eligible public depositories. Eligibility is determined by State regulations. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA. The PDPA allows the financial institution to create a single collateral pool for all public funds held. The pool is to be maintained by another institution held in trust for all uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits. On December 31, 2021, the City had bank deposits of \$4,535,945 collateralized with securities held by the financial institutions' agent but not in the City's name.

### Investments

The City is required to comply with State statutes that specify investment instruments meeting defined rating, maturity, and concentration risk criteria in which local governments may invest, which include the following. State statutes do not address custodial risk. State statutes do not apply to public funds held or invested as part of a pension plan.

- Obligations of the United States and certain US Agency securities
- Certain international agency securities
- General obligation revenue bonds of US local government entities
- Bankers' acceptance of certain banks
- Commercial paper

Notes to Financial Statements
December 31, 2021

#### Note 2: Cash and Investments (continued)

#### **Investments** (continued)

- Local government investment pools
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts

The City had the following investments at December 31, 2020:

	S&P	Investment Maturities (in years)													
Investment Type	Rating	Less than 1	1 - 5		s than 1 1 -		1 - 5		1 - 5		ess than 1 1 - 5		M	ore than 5	Total
Local Government Investment Pools US Agency Securities	AAAm NA	\$ 10,099,189 82	\$	- 6,777	\$	335,751	\$10,099,189 342,610								
Total		\$ 10,099,271	\$	6,777	\$	335,751	\$10,441,799								

Fair Value Measurements – The City reports its investments using the fair value measurements established by generally accepted accounting principles. As such, a fair value hierarchy categorizes the inputs used to measure the fair value of the investments into three levels. Level 1 inputs are quoted prices in active markets for identical investments; Level 2 inputs include quoted prices in active markets for similar investments, or other observable inputs; and Level 3 inputs are unobservable inputs. On December 31, 2021, the City's investments in US Agency securities were measured utilizing quote prices in active markets for similar investments (Level 2 inputs). The City's investments in the local government investment pool were measured at the net asset value per share.

*Interest Rate Risk* – State statutes generally limit investment securities to an original maturity of five years unless the governing board authorizes the investment for a period in excess of five years.

*Credit Risk* – State Statutes limit certain investments to those with specified ratings from nationally recognized statistical rating organizations, depending on the type of investment.

Concentration of Credit Risk – State statutes do not limit the amount the City may invest in a single issuer of investment securities, except for corporate securities. The Government National Mortgage Association (GNMA) securities are held by the Firemen's Pension Plan and represent 5% of total investments.

Custodial Credit Risk – On December 31, 2021, the City's investments in US Agency securities were held by the counterparty (broker), but not in the City's name.

Notes to Financial Statements December 31, 2021

### Note 2: Cash and Investments (continued)

#### **Investments** (continued)

Local Government Investment Pools – On December 31, 2021, the City invested in the Colorado Local Government Liquid Asset Trust (ColoTrust) and the Colorado Surplus Asset Fund Trust (CSAFE). The pools are investment vehicles established for local government entities in Colorado to pool surplus funds. The Colorado Division of Securities administers and enforces the requirements for creating and operating the pools. The pools operate in conformity with the Securities and Exchange Commission's Rule 2a-7. The pools are measured at the net asset value per share, with each share valued at \$1. The pools are rated AAAm by Standard and Poor's. Investments in the pools are limited to those allowed by State Statutes. A designated custodial bank provides safekeeping and depository services in connection with the direct investment and withdrawal functions. The custodian's internal records identify the investments owned by the participating governments.

#### **Restricted Cash and Investments**

On December 31, 2021, cash and investments of \$128,121, representing lease proceeds restricted for capital projects, were reported in the Capital Improvements Fund.

Notes to Financial Statements December 31, 2021

Note 3: Capital Assets

Capital Asset activity for the year ended December 31, 2021, is summarized below:

	Balance 12/31/2020	Additions	Deletions	Balance 12/31/2021
Governmental Activities				
Capital Assets, Not Being Depreciated				
Land	\$ 2,730,128	\$ -	\$ (1,562,500)	\$ 1,167,628
Construction In Progress		614,473		614,473
Total Capital Assets, Not Being Depreciated	2,730,128	614,473	(1,562,500)	1,782,101
Capital Assets, Being Depreciated				
Buildings and Improvements	13,524,681	76,271	-	13,600,952
Equipment	1,934,024	418,827	(93,854)	2,258,997
Infrastructure	4,801,511	-	-	4,801,511
Total Capital Assets, Being Depreciated	20,260,216	495,098	(93,854)	20,661,460
Less: Accumulated Depreciateion				
Buildings and Improvements	(1,006,455)	(241 405)		(1 247 960)
·	• • • • • •	(341,405)	-	(1,347,860)
Equipment	(1,208,491)	(212,301)	50,089	(1,370,703)
Infrastructure	(1,402,605)	(262,679)		(1,665,284)
Total Accumulated Depreciation	(3,617,550)	(816,385)	50,089	(4,383,846)
Total Capital Assets, Being Depreciated, Net	16,642,666	(321,287)	(43,765)	16,277,614
Governmental Activities Capital Assets, Net	\$ 19,372,794	\$ 293,186	\$ (1,606,265)	\$ 18,059,715
Business-type Activities				
Capital Assets, Being Depreciated				
Water System	\$ 2,679,031	\$ -	\$ -	\$ 2,679,031
Sewer System	1,525,031	Ψ -	Ψ -	1,525,031
Total Capital Assets, Being Depreciated	4,204,062			4,204,062
Total Suprair 1856ts, Being Depressited				4,204,002
Less: Accumulated depreciation				
Water System	(1,471,468)	(89,716)	-	(1,561,184)
Sewer System	(480,668)	(50,136)	-	(530,804)
Total Accumulated Depreciation	(1,952,136)	(139,852)	-	(2,091,988)
Business-type Activities Capital Assets, Net	\$ 2,251,926	\$ (139,852)	\$ -	\$ 2,112,074
Component Unit				
Capital Assets, Not Being Depreciated				
Land	\$ 134,000	\$ -	\$ -	\$ 134,000
Total Capital Assets, Not Being Depreciated	134,000	-	<u>-</u>	134,000
Capital Assets, Being Depreciated				
Buildings and Improvements	49,000	_	_	49,000
Less: Accumulated Depreciation	(9,800)	(4,900)	_	(14,700)
Total Capital Assets, Being depreciated, Net	39,200	(4,900)		34,300
				<b></b>
Component Unit Capital Assets, Net	\$ 173,200	\$ (4,900)	\$ -	\$ 168,300

Notes to Financial Statements December 31, 2021

# Note 3: Capital Assets (continued)

Depreciation expense was charged to programs of the City as follows:

#### **Governmental Activities**

General Government	\$ 632,459
Public Safety	107,628
Public Works	36,386
Parks & Recreation	<u>39,912</u>
Total	\$ 816.385

# Note 4: Long-Term Debt

### **Governmental Activities**

Following is a summary of long-term debt transaction of the governmental activities for the year ended December 31, 2021.

Governmental Activities	Balance 12/31/2020			Balance 12/31/2021	Due Within One Year
2017 Capital Lease Compensated Absences	\$ 9,100,000 188,779	\$ -	\$ 495,000 22,326	\$ 8,605,000 166,453	\$ 510,000 16,645
Total	\$ 9,288,779	\$ -	\$ 517,326	\$ 8,771,453	\$ 526,645

### **Capital Lease**

During 2017, the City entered into a capital lease in the amount of \$9,900,000 to finance the construction of a new City Hall and recreation center. The lease agreement requires annual principal payments beginning on December 1, 2018, and going through 2023. Interest accrues at 2,85% per annum and is payable semi-annually on June 1 and December 1, beginning on June 1, 2018. Building costs of \$12,904,700, net of depreciation of \$994,738, have been reported for this period.

Notes to Financial Statements December 31, 2021

# Note 4: Long-Term Debt (continued)

# **Governmental Activities** (continued)

Capital lease payments to maturity are as follows:

Year Ended, December 31	Principal		Principal II		Total
2022	\$	510,000	\$	241,513	\$ 751,513
2023		575,000		227,056	802,056
2024		645,000		210,669	855,669
2025		720,000		192,286	912,286
2026-2030		4,210,000		625,985	4,835,985
2031-2032		1,945,000		77,342	 2,022,342
Total	\$	8,605,000	\$	1,574,851	\$ 10,179,851

# **Compensated Absences**

Compensated absences are expected to be liquidated primarily with revenues of the General Fund.

# **Business-type Activities**

A summary of long-term debt transactions of the business-type activities for the year ended December 31, 2021, follows:

Business-type Activities	Balanc 12/31/20	_	Addit	ions	ayments/ ductions	Balance 2/31/2021	 ue Within One Year
Water Loan Compensated Absences	\$ 740, 	,568 <u>-</u>	\$	- -	\$ 44,500	\$ 696,068	\$ 45,394 <u>-</u>
Total	\$ 740,	,568_	\$	-	\$ 44,500	\$ 696,068	\$ 45,394

In January 2015, the City entered into a loan agreement with the Colorado Water Resources and Power Authority (CWRPDA). Loan proceeds were used for improvements to the water system. In October 2016, unused loan proceeds were used to pay down the loan balance, and the agreement was modified. Semi-annual payments of \$29,545, including principal and interest accruing at 2% per annum are due on May 1 and November 1 through May 1, 2035.

Notes to Financial Statements December 31, 2021

# Note 4: Long-Term Debt (continued)

#### **Business-type Activities** (continued)

Annual debt service requirements are as follows:

Year Ended, December 31	Principal		Principal Interest		Total
2022	\$	45,394	\$	13,696	\$ 59,090
2023		46,307		12,783	59,090
2024		47,238		11,852	59,090
2025		48,187		10,903	59,090
2026-2030		255,859		39,591	295,450
2031-2032		253,083		12,822	 265,905
Total	\$	696,068	\$	101,647	\$ 797,715

### **Compensated Absences**

The business-type activities have no employees and no wage expenses. Services are provided by City employees. The business-type activities are charged administrative fees for time spent processing their activities. All compensated absences are handled through governmental funds.

#### Note 5: Interfund Balances and Transactions

On December 31, 2021, the Water Fund and Sewer Fund had a negative cash balance of \$308,360 and 24,289, respectively; which were reclassified as interfund payables. The General Fund established a loan to the Water Fund and the Sewer Fund, creating interfund receivables. The interfund receivables and interfund payables are reflected on the fund financial statements and are eliminated in the government-wide financial statements. During the year ended December 31, 2021, the General Fund transferred \$2,000,000 and \$542,400 to the Capital Improvements and Capital Equipment Funds, respectively, for capital projects and equipment purchases.

Notes to Financial Statements
December 31, 2021

#### Note 6: Risk Management

#### **Public Entity Risk Pool**

The City is exposed to various risks of loss related to torts; thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees, and natural disasters. For these risks of loss, the City participates in the Colorado Intergovernmental Risk Sharing Agency (CIRSA), a separate and independent governmental and legal entity formed by intergovernmental agreement by member municipalities pursuant to the provisions of 24-10-115.5, Colorado Revised Statutes and the Colorado Constitution, Article XIV, Section 18(2).

The purposes of CIRSA are to provide members defined liability, property, and workers compensation coverages and to assist members in preventing and reducing losses and injuries to municipal property and to persons or property which might result in claims being made against members of CIRSA, their employees, and officers.

It is the intent of the members of CIRSA to create an entity in perpetuity that will administer and use funds contributed by the members to defend and indemnify, in accordance with the bylaws, any member of CIRSA against stated liability of loss, to the limit of the financial resources of CIRSA. It is also the intent of members to have CIRSA provide continuing stability and availability of needed coverages at reasonable costs. All income and assets of CIRSA shall be at all times dedicated to the exclusive benefit of its members.

#### Note 7: Retirement Commitments

#### **Employee Pension Plan**

The City contributes to a multiple-employer-defined contribution retirement plan on behalf of City employees. All regular full-time employees are eligible to participate in the Plan with the exclusion of sworn police officers. The plan provisions and contribution requirements are established and may be amended by the City Council. The City is required to contribute 4% of each participating employee's compensation and each participating employee must contribute 4%. After one year of service, employees may contribute an additional 2% of compensation which the City will match. Employees may make additional voluntary contributions according to various plan documents. Employees fully vest in the City's contributions at a rate of 25% for each twelve months of participation after one year of participation.

During the year ended December 31, 2021, the City contributed \$82,772 to the Plan, equal to the required contributions. The Plan is administered by the Colorado County Officials and Employees Retirement Association (CCOERA).

Notes to Financial Statements
December 31, 2021

#### **Note 7:** Retirement Commitments (continued)

#### **Police Pension Plans**

#### **General Information**

Plan Description – The City contributes to the Statewide Defined Benefit Plan (SWDB Plan), a cost-sharing, multiple employer defined benefit pension plan, and the Statewide Hybrid Plan (SWH Plan), a cost-sharing, multiple employer combination defined benefit and money purchase pension plan. The plans are administered by the Fire & Police Pension Association of Colorado (FPPA).

The City's sworn police officers began participating in the plans on November 4, 2017. Upon entering the plans, each police officer could elect to participate in either plan. Police officers hired subsequently must participate in the SWDB Plan on the first day of employment.

Title 31, Article 31 of the Colorado Revised Statutes (CRS) grants the authority to establish and amend benefit terms to the FPPA Board of Directors. FPPA issues a publicly available financial report that includes information on the plans. That report may be obtained at <a href="https://www.fppaco.org">www.fppaco.org</a>.

Benefits Provided – A SWDB Plan member is eligible for a normal retirement pension once the member has completed twenty-five years of credited service and has attained the age of 55. The annual normal retirement benefit is 2% of the average of the member's highest three-year base salary for each year of credited service up to 10 years, plus 2.5% for each year of service thereafter. Benefits paid to retirees are evaluated and may be re-determined every October 1. The amount of any increase is based on the FPPA Board of Director's discretion and can range from zero to the higher of 3% or the Consumer Price Index. Effective January 1, 2021, a member may also qualify for a normal retirement pension if the member's combined years of service and age equals at least 80, with a minimum age of 50.

A member is eligible for early retirement at age 50 with at least five years of service or after 30 years of service. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis. Upon termination, an employee may elect to have member contributions, along with 5% interest, returned as a lump sum distribution.

Alternatively, a member with at least five years of credited service may leave contributions with the SWDB Plan and remain eligible for a retirement pension at age 55 equal to 2% of the member average highest three years base salary for each year of credited service up to ten years, plus 2.5% for each year of service thereafter.

A SWH Plan member is eligible for a normal retirement pension at any time after age 55, if the member has at least twenty five years of service. The annual normal retirement benefit of the defined benefit component is 1.5% of the average of the member's highest three years base salary for each year of credited service. Benefits paid to retirees of the defined benefit component are evaluated and may be re-determined annually on October 1. The amount of any increase is based on the FPPA Board of Director's discretion and can range from zero to 3%.

Notes to Financial Statements
December 31, 2021

#### **Note 7:** Retirement Commitments (continued)

Police Pension Plans (continued)

**General Information** (continued)

A member is eligible for early retirement at age 50 with at least 5 years of service or after 30 years of service. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis. Upon termination, an employee may elect to have member contributions, along with a 5% interest, returned as a lump sum distribution from the defined benefit component. Alternatively, a member with at least five years of credited service may leave contributions with the defined benefit component and remain eligible for a retirement pension at age 55 equal to 1.5% of the member's average highest three years base salary for each year of credited service. In addition, upon termination, the vested account balance in the money purchase component becomes available to the member.

Plan members may elect to participate in the deferred retirement option plan (DROP) after reaching eligibility for normal retirement (25 years of service and age 55), early retirement (30 years of service and age 50), or vested retirement (5 years of service and age 55). A member can continue to work while participating in the DROP but must terminate employment within five years of entry into the DROP. The monthly payments that begin at entry into the DROP are accumulated in a DROP account until the member terminates service, at which time the DROP accumulated benefits can be paid as periodic installments, a lump sum, or if desired, a member may elect to convert the DROP to a lifetime monthly benefit with survivor benefits. While participating in the DROP, the member continues to make pension contributions that are credited to the DROP. Each member shall self-direct the investments in their DROP account, which are held by a custodian and not included in the plans' net position.

Contributions – The City and eligible employees hired after November 4, 2017, are required to contribute to the SWDB Plan at rates established by State statutes. Through December 31, 2021, employer contribution rates can only be amended by the State Legislature. Employee contribution rates can be amended by the State Legislature or by election of the membership. Effective January 1, 2021, contribution rates for employers and members may be increased equally by the FPPA Board of Directors upon approval through an election by both employers and members.

The City and eligible employees contributed 8.5% and 11.5% of base salary, respectively, for the year ended December 31, 2021. SWDB Plan members elected to increase the employee contribution rate by 0.5% annually from 2015 through 2022, to a total of 12% base salary. Employer contributions will increase by 0.5% annually beginning in 2021 through 2030, to a total of 13% of base salary.

Notes to Financial Statements
December 31, 2021

#### **Note 7:** Retirement Commitments (continued)

Police Pension Plans (continued)

**General Information** (continued)

Contributions from the City and employees entering the SWDB Plan on November 4, 2017 (the reentry group), are established by resolution of the FPPA Board of Directors. Employee contributions may not be less than 8% with the split or contributions between employees and the City determined by the City Council. The City and eligible employees contributed 11% and 12% of base salary, respectively, for the year ended December 31, 2021. The FPPA Board of Directors required member and the City contribution rates to increase annually from 2012 to 2030. In 2020, the City Council approved a resolution to allocate this increase between members and the City, with a contribution rate totaling 25.5% of base pay in 2030.

The City's contributions to the SWDB Plan for the year ended December 31, 2021, were \$108,546, equal to the required contributions.

The City and eligible employees are required to contribute to the SWH Plan at rates established by the City Council. However, the amount allocated to the defined benefit component is set annually by the FPPA Board of Directors, which currently must be at least 8% of the base salary for the employee and employer. Excess contributions are deposited to the money purchase component of the SWH Plan. For the year ended December 2021, the City Council established the contribution rate split at 11% of the base salary for both the City and employees.

Within the money purchase component, members are always fully vested in their contributions, as well as the earnings on those contributions. Vesting in the City's contributions within the money purchase component and the earnings on those contributions is 20% per year after the first year of service, with 100% vesting after five years of service. Unvested City contributions and earnings thereon are forfeited upon termination of employment. Such forfeitures are used to cover a portion of the SWH Plan's administrative expenses. Any administrative expenses not covered by forfeitures are charged directly to member accounts.

An employee may elect to make voluntary after-tax contributions to the money purchase component of the SWH Plan. All contributions to the money purchase component are invested at the discretion of the member.

The City's contributions to the SWH Plan for the year ended December 31, 2021, were \$8,255, equal to the required contributions.

Notes to Financial Statements
December 31, 2021

#### **Note 7:** Retirement Commitments (continued)

#### Police Pension Plans (continued)

Pension Liabilities, Pension Expenses, Deferred Outflows of Resources, and Deferred Inflows of Resources related to Pensions

On December 31, 2021, the City reported a net pension asset of \$421,144 and \$127,043. Representing its proportionate share of the net pension asset of the SWDB and SWH Plans, respectively. The net pension asset was measured on December 31, 2020, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of January 1, 2021. The City's proportion of the net pension asset was based on a projection of the City's contributions to the plans for the calendar year ended December 31, 2020, relative to the contributions of all employers.

On December 31, 2021, the City's proportion of the SWDB plan was 0.1939860%, which was a decrease of 0.0353554% from its proportion measured on December 31, 2020. The City's proportion of the SWH Plan was 0.461889%, which was an increase of 0.025692% from its measured proportion on December 31, 2020.

For the year ended December 31, 2021, the City recognized pension expenses for the SWDB and SWH Plans of \$97,312 and \$(7,607), respectively. On December 31, 2021, The City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of			eferred	
				Inflows of	
	Re	esources	Resources		
Statewide Defined Benefit Plan				_	
Differences between expected and actual experience	\$	242,254	\$	-	
Changes in assumptions		131,205		-	
Net difference between projected and actual					
earnings on plan investments		-		73,984	
Changes in proportion		35,692		16,401	
Contributions subsequesnt to the measurement date		108,546			
Total Statewide Defined Benefit Plan	\$	517,697	\$	90,385	
Statewide Hybrid Plan					
Differences between expected and actual experience	\$	15,948	\$	-	
Changes in assumptions		3,767		-	
Net difference between projected and actual					
earnings on plan investments		-		4,944	
Changes in proportion		21,198		623	
Contributions subsequesnt to the measurement date		8,255			
Total Statewide Hybrid Plan	\$	49,168	\$	5,567	
Total	\$	566,865	\$	95,951	

Notes to Financial Statements December 31, 2021

### Note 7: Retirement Commitments (continued)

#### Police Pension Plans (continued)

City contributions to the SWDB and SWH Plans subsequent to the measurement date of \$108,546 and \$8,255, respectively, will be recognized as an increase or decrease to the net pension asset in the subsequent fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expenses as follows:

Year Ended December 31.	SW	DB Plan	SWH Plan		
2022 2023 2024 2025 2026 Thereafter	\$	1,127 (71,648) 1,732 1,732 67,616 53,777	\$	13,732 8,729 3,761 (766) 2,773 771	
Total	\$	54,335	\$	28,999	

Actuarial Assumptions – The actuarial valuations as of January 1, 2021, determined the total pension liability using the following actuarial assumptions and other inputs:

Inflation	2.5%
Projected salary increases, including inflation	4.25% - 11.25%
Investment rate of return, net of plan investment	
Expenses, including inflation	7.0%
Cost of living adjustments (COLA)	0.0%

Mortality rates for active members were based on the RP-2014 Mortality Tables for Blue Collar Employees projected to 2018 using the MP-2017 projection scales and using 50% multiplier for off-duty mortality. The RP-2014 Mortality Tables for Blue Collar Employees were used in the projection of post-retirement benefits for members under age 55. For post-retirement members ages 65 and older, the RP-2014 Mortality Tables for Blue Collar Healthy Annuitants were used. For post-retirement members ages 55 through 64, a blend of the previous tables was used. All tables were projected with Scale BB.

The Current actuarial methods and assumptions were approved by the FPPA Board of Directors in July 2018, for first use in the actuarial valuations beginning January 1, 2019, based upon the actuary's analysis and recommendations.

Notes to Financial Statements
December 31, 2021

#### Note 7: Retirement Commitments (continued)

#### Police Pension Plans (continued)

The long-term rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of December 31, 2019, are summarized in the following table:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return
Global Equity	38%	7.00%
Equity Long/Short	8%	6.00%
Private Markets	25%	9.20%
Fixed Income	15%	5.20%
Absolute Return	8%	5.50%
Managed Futures	4%	5.00%
Cash	2%	2.25%
Total	100%	

Discount Rate – The Discount Rate used to measure the total pension liability was 7%. The projection of cash flows used to determine the discount rate assumes that contributions from participating employers will be made based on the actuarially determined rates in the FPPA Board of Directors' funding policy, which establishes the contractually required rates under State statutes. Based on this assumption, the plan's fiduciary net position was projected to be available to make all projected future benefit payments to current members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability. In addition, the discount rate did not change from the prior measurement date.

Notes to Financial Statements December 31, 2021

### Note 7: Retirement Commitments (continued)

#### Police Pension Plans (continued)

Sensitivity of the Net Pension Asset (Liability to Changes in the Discount Rate – The following presents the City's proportionate share of the net pension asset (liability) calculated using the discount rate of 7%, as well as the City's proportionate share of the net pension asset (liability) if it were calculated using a discount rate that is on percentage point lower (6%) or one percentage point higher (8%) than the current rate, as follows:

	1% Decrease (6%)	Current Discount Rate (7%)	1% Increase (8%)
Proportionate share of the SWDB Net pension asset (liability)	<u>\$ (423,757)</u>	<u>\$ 421,144</u>	<u>\$1,120,877</u>
Proportionate share of the SWH Net pension asset	<u>\$ 87,558</u>	<u>\$ 127,043</u>	<u>\$ 159,795</u>

Pension Plan Net Fiduciary Position – Detailed information about the plans' fiduciary net position is available in FPPA's separately issued financial report, which may be obtained at www.fppaco.org.

#### Firemen's Pension Plan

Effective January 1, 2013, the City's fire protection services were merged with the Wheat Ridge Fire Protection District, which subsequently merged with the West Metro Fire Protection District. As such, the City no longer employs neither paid nor volunteer firefighters. However, individuals who previously served the City as volunteer firefighters may be eligible to participate in the Firemen's Pension Plan.

#### **General Information**

Plan Description – The City has established a single employer-defined benefit pension plan for volunteer firefighters as authorized by State of Colorado statutes. The Plan is administered by a Board of Trustees composed of the Mayor, the City's Finance Director, and three other members appointed by the City Council in accordance with State statutes. This Board of Trustees also establishes and is allowed to amend the contribution requirements of the City. The Plan does not publish a separate stand-alone report but is reported in these financial statements as a Pension Trust Fund.

Notes to Financial Statements
December 31, 2021

#### Note 7: Retirement Commitments (continued)

#### Firemen's Pension Plan (continued)

Plan Membership – On December 31, 2021, plan membership consisted of the following:

Benefits Provided – Any firefighter who has both attained both the age of fifty and completed twenty years of active service shall be eligible for a monthly benefit of \$300. Surviving spouses receive a monthly benefit of \$150.

Contributions – As established by State statutes, the plan may receive contributions from the City in an amount not to exceed one-half mill of property tax revenue. The State of Colorado contributes 90% of the City's contribution. Plan members are not required to contribute to the plan. The contributions are not actuarially determined. An actuary is used to determine the adequacy of contributions. The actuarial study as of January 1, 2021, indicated that the current level of contributions is adequate to support on an actuarially sound basis the prospective benefits, including administrative costs, for the present plan. For the year ended December 31, 2021, the City contributed \$34,300 to the plan. The State's contribution of \$22,500 was accrued pending the audit of the City's financial statements.

#### **Investments**

*Investment Policy* – The Board of Trustees has the authority to establish an investment policy for the plan but has not done so. City management currently makes all investment decisions.

Rate of Return – For the year ended December 31, 2021, the annual money-weighted rate of return on plan investments, net of investment expense, was approximately -0.27%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

### **Net Pension Liability**

At December 31, 2021, the City had an actuarially determined net pension asset of \$79,918.

Notes to Financial Statements
December 31, 2021

#### Note 7: Retirement Commitments (continued)

#### Firemen's Pension Plan (continued)

Net Pension Liability (continued)

Actuarial Assumptions – The total pension liability as of the beginning of the measurement period was determined by an actuarial valuation as of January 1, 2021, using the following actuarial assumptions applied to all periods included in the measurement.

Investment Rate of Return – 3.5 %, net of investment expense, including inflation Inflation – 2.5%

Salary increases – Not applicable

Mortality – RP-2014 Mortality Table, with full generational mortality improvement using Scale MP-2021.

The long-term expected rate of return on plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of real rates of return for each asset class included in the plan's target asset allocation as of December 31, 2021, are summarized in the following table:

Asset Class	Long Term Target Expected Real <u>Allocation</u> <u>Rate of Return</u>
Fixed Income Cash	40% 2.26% 60% 0.00%
Total	<u>100%</u>

Discount Rate – The discount rate used to measure the total pension liability was 3.5%. The projection of cash flows used to determine the discount rate assumed that contributions will continue to follow the current funding practice. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments of 3.5% was applied to all periods of projected benefit payments to determine the total pension liability.

Notes to Financial Statements December 31, 2021

#### **Note 7: Retirement Commitments** (continued)

#### Firemen's Pension Plan (continued)

Net Pension Liability (continued)

For the year ended December 31, 2021, changes in the net pension liability of the City were as follows:

	Increase (Decrease)										
	Total Pension			n Fiduciary		et Pension					
		Liability	Ne	et Position		Liability					
		(a)		(b)		(a) - (b)					
Beginning Balance	\$	712,555	\$	780,020	\$	(67,465)					
Interest		25,733				25,733					
Benefit Payments		(52,658)		(52,658)		-					
City Contribution				34,300		(34,300)					
Accrued State Contribution				22,500		(22,500)					
Net Investment Income				(2,126)		2,126					
Changes in Assumptions		16,488				16,488					
Administrative Expenses						-					
Ending Balance	\$	702,118	\$	782,036	\$	(79,918)					

Sensitivity of the Net Pension Liability to Changes in the Discount Rate – The following table presents the net pension liability of the City on December 31, 2021. Calculated using the discount rate of 3.5%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (2.5%) or one percentage point higher (4.5%) than the current rate, as follows:

		Current	
	1% Decrease (2.5%)	Discount <u>Rate (3.5%)</u>	1% Increase (4.5%)
Net pension asset (liability)	<u>\$ 6,013</u>	<u>\$ 79,918</u>	<u>\$ 141,796</u>

<u>Pension Expenses, Deferred Outflows, and Inflows of Resources Related to Pensions</u>

For the year ended December 31, 2021, the City recognized pension expense of \$18,545. Since the plan consisted of only retired participants, differences between expected and actual experience and changes in assumptions are recorded as pension expenses immediately. The net difference between projected and actual earnings on investments was recorded in pension expense. Because the difference was not significant, it will not be recognized as pension expense over multiple years.

Notes to Financial Statements
December 31, 2021

#### Note 8: Other Postemployment Benefits

#### Statewide Death & Disability Plan

#### **General Information**

Plan Description – The City contributes to the Statewide Death & Disability Plan, a cost sharing multiple-employer defined benefit death and disability plan administered by the Fire & Police Pension Association of Colorado (FPPA). All police officers are members of the plan. Contributions to the plan are used solely for the payment of death & disability benefits. Benefits are established by State statutes and generally allow for benefits upon the death or disability of a plan member prior to retirement. FPPA issues a publicly available annual financial report that includes financial statements and required supplementary information for the plan. The report may be obtained at www.fppaco.org.

Benefits Provided – The plan provides pre-retirement death benefits as follows:

Off-Duty: 40% of the base salary paid to the member prior to death, with an additional 10% of the base salary if a surviving spouse has two or more dependent children.

On-Duty: 70% of the base salary paid to the member prior to death.

#### Disability benefits are as follows:

Total disability: 70% of the base salary preceding disability.

Permanent occupational disability: 50% of the base salary preceding disability.

Temporary occupational disability: 40% of the base salary preceding disability for up to 5 years.

Benefit adjustments are granted periodically at the discretion of the FPPA Board of Directors. Total disability retirees receive an automatic increase of 3%. For other annuitants, the increase may reflect CPI, but in no case may be higher than 3%.

Once a member is eligible to retire, all plan benefit obligations cease.

Contributions – The contribution requirements are established by State statutes. However, the FPPA Board of Directors, based on an annual actuarial valuation, may adjust the contribution rate.

Any decision regarding whether the employer or member contributes to the plan, or whether the contribution is paid jointly by the employer and the member is determined by the City Council.

No contributions are required for members hired prior to January 1, 1997. For members hired on or after January 1, 1997, the City contributed 2.8% of base salaries on behalf of the members during the year ended December 31, 2021. Contributions to the plan for the year ended December 31, 2021, were \$37,264, equal to the required contributions.

Notes to Financial Statements
December 31, 2021

#### Note 8: Other Postemployment Benefits

#### Statewide Death & Disability Plan (continued)

General Information (continued)

Based on the 2018 actuarial results, the FPPA Board of Directors set the contribution rate effective January 1, 2021, at 3% of base salaries and may be increased by 0.2% annually as determined by the FPPA Board of Directors.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The City has no requirement to contribute to the plan and does not receive contributions from a nonemployer entity. Therefore, the City does not report a net OPEB liability, deferred outflows of resources, and deferred inflows of resources related to OPEB.

*OPEB Plan Fiduciary Net Position* – Detailed information about the plan's fiduciary net position is available in FPPA's separately issued financial report which may be obtained at <a href="https://www.fppaco.org">www.fppaco.org</a>.

# Note 9: Commitments and Contingencies

#### Litigation

The City is periodically involved in various threatened or pending litigation. The outcomes of this litigation cannot be determined at this time.

### **Enhanced Sales Tax Incentive Program**

The City has entered into various agreements to increase economic development within the City limits.

In 2005, the City agreed to rebate a portion of the sales tax generated by Target. The agreement terminates at the earlier of September 30, 2027, or upon reaching the cumulative maximum rebate amount of \$10,890,767. During the year ended December 31, 2021, Target earned \$934,734 under this agreement. Payments since inception totaled \$7,603,799 at December 31, 2021.

Notes to Financial Statements December 31, 2021

# **Note 9:** Commitments and Contingencies (continued)

#### **Tabor Amendment**

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, which has several limitations, including revenue raising, spending abilities, and other specific requirements of State and Local governments.

On June 24, 2008, voters within the City authorized the City to collect, retain, and expend all of the sales and use tax revenues and all revenues generated by the City, subject only to those limitations previously approved by the voters, notwithstanding any limitation contained in the Amendment or any other law. The City's management believes it is in compliance with the provisions of the Amendment. However, the Amendment is complex and subject to interpretation. Many of its provisions may require judicial interpretation.

In accordance with the Amendment, the City has established an emergency reserve representing 3% of qualifying expenditures. On December 31, 2021, the reserve was reported as a restricted fund balance in the General Fund in the amount of \$289,000.



**City of Edgewater, Colorado** Required Supplementary Information Schedule of proportionate Share in the Net Pension Asset (Liability) and Contributions

 $\begin{tabular}{ll} Fire \& Police Pension Association of Colorado Statewide Defined Benefit Plan \\ \end{tabular}$ Year Ended December 31, 2021

Proportionate Share of the Net Pension Asset (Liability)	<u> </u>	12/31/20	<u>•</u>	12/31/19	_	12/31/18	_	12/31/17
Proportionate Share of the Net Fension Asset (Liability)								
City's Proportion of the Net Pension Asset (Liability)	C	.19398598%	(	0.19481325%		0.19949772%		0.20586880%
City's proportionate Share of the Net Pension Asset (Liability)	\$	421,144	\$	110,179	\$	(252,220)	\$	296,175
City's Covered Payroll	\$ 1	,246,572.00	\$ 1	,119,549.00	\$	1,019,723.00	\$	109,778.00
City's Proportionate Share of the Net Pension Asset (Liability) as a Percentage of Covered Payroll		34%		10%		-25%		270%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		107%		102%		95%		106%
		12/31/21		12/31/20		12/31/19		12/31/18
City Contributions Statutorily Required Contribution	\$	108,546	\$	124,649	\$	114,867	\$	106,908
Contributions in Relation to the Statutorily Required Contribution		108,546		124,649		114,867		106,908
Contribution Difficiency (Excess)	\$		\$		\$		\$	
City's Covered Payroll	\$	1,020,300	\$	1,246,572	\$	1,119,549	\$	1,019,723
Contributions as a percentage of Covered Payroll		10.64%		10.00%		10.26%		10.48%

This schedule is presented to show information for 10 years. Until information for the full 10 year period is available, information will be presented for the years available.

Required Supplementary Information
Schedule of proportionate Share in the Net Pension Asset
(Liability) and Contributions
Fire & Police Pension Association of Colorado Statewide Hybrid Plan
Year Ended December 31, 2021

	<u> </u>	12/31/20	<u>r</u>	12/31/19	<u>-</u>	12/31/18	<u>-</u>	12/31/17
Proportionate Share of the Net Pension Asset (Liability)								
City's Proportion of the Net Pension Asset (Liability)	(	0.46188900%		0.46696762%		0.41423560%		0.41967838%
Plan Net Pension Asset (Liability) City's proportionate Share of the Net Pension Asset (Liability)	\$ \$	27,505,090 127,043	\$ \$	19,474,018 90,937	\$ \$	13,803,497 57,179	\$ \$	19,552,830 82,059
City's Covered Payroll	\$	68,910	\$	67,750	\$	60,019	\$	6,730
City's Proportionate Share of the Net Pension Asset (Liability) as a Percentage of Covered Payroll		184%		134%		95%		1219%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		138%		130%		123%		139%
		12/31/21		12/31/20		12/31/19		12/31/18
City Contributions Statutorily Required Contribution	\$	8,255	\$	7,845	\$	7,452	\$	6,602
Contributions in Relation to the Statutorily Required Contribution		8,255		7,845		7,452		6,602
Contribution Difficiency (Excess)	\$				\$	-	\$	
City's Covered Payroll	\$	75,013	\$	71,318	\$	67,750	\$	60,019
Contributions as a percentage of Covered Payroll		11.00%		11.00%		11.00%		11.00%

This schedule is presented to show information for 10 years. Until information for the full 10 year period is available, information will be presented for the years available.

City of Edgewater, Colorado
Required Supplementary Information
Schedule of Changes in Net Pension Liability and Related Ratios Firemans Pension Plan Year Ended December 31, 2021

	2021	2020	2019	2018	2017	2016	2015	2014
Total Pension Liability								
Interest	\$ 25,733	\$ 27,315	\$ 28,363	\$ 30,592	\$ 31,806	\$ 41,683	\$ 43,009	\$ 50,939
Differences Between Expected								
and Actual Experience	-	(42,589)	-	(30,521)	-	(13,652)	-	(119,098)
Changes in Assumptions	16,488	(25,307)	-	-	-	115,019	-	115,136
Benefit Payments	(52,658)	(54,608)	(61,958)	(65,558)	(67,435)	(68,490)	(70,590)	(74,790)
Net Change in Total Pension Liability	(10,437)	(95,189)	(33,595)	(65,487)	(35,629)	74,560	(27,581)	(27,813)
Total Pension Liability, Beginning	712,555	807,744	841,339	906,826	942,455	867,895	895,476	923,289
Total Pension Liability, Ending	702,118	712,555	807,744	841,339	906,826	942,455	867,895	895,476
Plan Fiduciary Net Position								
<b>Employer Contributions</b>	\$ 34,300	\$ 34,300	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000
State of Colorado Contributions	22,500	22,500	22,500	22,500	22,500	19,535	19,536	18,658
Net Investment Income	(2,126)	28,255	44,935	7,590	24,885	949	23,271	20,378
Benefit Payments	(52,658)	(54,608)	(61,958)	(65,558)	(67,435)	(68,490)	(70,590)	(74,790)
Administrative Expenses		(2,500)	(11,200)				(4,200)	
Net Change in Plan Fiduciary Net Position	2,016	27,947	19,277	(10,468)	4,950	(23,006)	(6,983)	(10,754)
Plan Fiduciary Net Position								
Beginning	780,020	752,073	732,796	743,264	738,314	761,320	768,303	779,057
Plan Fiduciary Net Position								
Ending	\$ 782,036	\$ 780,020	\$ 752,073	\$ 732,796	\$ 743,264	\$ 738,314	\$ 761,320	\$ 768,303
City's Net Pension Asset (Liability)	\$ 79,918	\$ 67,465	\$ (55,671)	\$ (108,543)	\$ (163,562)	\$ (204,141)	\$ (106,575)	\$ (127,173)
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	111%	109%	93%	87%	82%	78%	88%	86%
Investment Returns Annual Money-Weighted Rate of Return, Net of Investment Expense	-0.27%	3.72%	6.18%	4.03%	4.05%	0.13%	2.54%	2.69%
City Contributions								
Actuarially Determined Contribution	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000
Contributions in Relation to the Acttuarially Determined Contribution	34300	34,300	25,000	25,000	25,000	25,000	25,000	25,000
Contribution Dificiency (Excess)	\$ (9,300)	\$ (9,300)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Contribution Difficiency (Excess)	Ψ (3,300)	ψ (3,300)	Ψ -	Ψ -	Ψ -	Ψ -	Ψ -	Ψ -

 $This \, schedule \, is \, presented \, to \, show \, information \, for \, {\bf 10} \, years. \,\, Until \, the \, full \, {\bf 10} \, year \, period \, is \, available, information \, will \, be \, presented \, for \, the \, years \, it \, is \, available.$ 

Budgetary Comparison Schedule General Fund Year Ended December 31, 2021

							,	Variance
		Original		Final				Positive
		Budget Budget				Actual	(	Negative)
Revenues								
Taxes	\$	6,603,200	\$	6,603,200	\$	8,182,602	\$	1,579,402
Licenses and Permits		280,000		280,000		392,835		112,835
Intergovernmental		535,800		535,800		1,184,370		648,570
Charges for Services		732,890		732,890		981,215		248,325
Fines and Forfeitures		35,000		35,000		35,021		21
Investment Income		20,000		20,000		7,101		(12,899)
Miscellaneous		20,000		20,000		42,508		22,508
Total Revenues		8,226,890		8,226,890		10,825,652		2,598,762
Expenditures								
Current								
General Government		3,352,523		3,352,523		3,809,726		(457,203)
Public Safety		2,823,599		2,823,599		2,648,025		175,574
Public Works		826,326		826,326		814,232		12,094
Parks and Recreation		573,898		573,898		539,428		34,470
Total Expenditures		7,576,346		7,576,346		7,811,411		(235,065)
Excess of Revenues Over								
(Under) Expenditures		650,544		650,544		3,014,241		2,363,697
Other Financing Sources (Uses) Transfers Out		(3,617,400)		(3,617,400)		(2,542,400)		1,075,000
Net Change in Fund Balance		(2,966,856)		(2,966,856)		471,841		3,438,697
Fund Balance - Beginning		5,187,954		5,187,954		6,372,948		1,184,994
Fund Balance - Ending	\$	2,221,098	\$	2,221,098	\$	6,844,789	\$	4,623,691

Budgetary Comparison Schedule Open Space Fund Year Ended December 31, 2021

							V	'ariance
		Original		Final			F	Positive
		Budget	Budget			Actual	(N	legative)
Revenues								
Intergovernmental	\$	195,000	\$	195,000	\$	211,663	\$	16,663
Investment Income	_	1,500		1,500		-		(1,500)
Total Revenues		196,500		196,500		211,663		15,163
Expenditures								
Current								
Parks and Recreation		451,087		451,087		263,182		187,905
Total Expenditures		451,087		451,087		263,182		187,905
Excess of Revenues Over (Under) Expenditures		(254,587)		(254,587)		(51,519)		203,068
Net Change in Fund Balance		(254,587)		(254,587)		(51,519)		203,068
Fund Balance - Beginning		564,738		564,738		682,908		118,170
Fund Balance - Ending	\$	310,151	\$	310,151	\$	631,389	\$	321,238

Budgetary Comparison Schedule Capital Improvements Year Ended December 31, 2021

<b>G</b>	ositive egative)
Budget Budget Actual (Ne	egative)
Revenues	
Intergovernmental \$ 1,500,000 \$ 1,500,000 \$ 371,857 \$ (3	1,128,143)
Total Revenues 1,500,000 1,500,000 371,857 (	1,128,143)
Expenditures	
Current	
Public Safety 1,050,000 1,050,000 234,631	815,369
Public Works 4,145,000 4,145,000 236,619	3,908,381
Capital Outlay 150,000 150,000 766,476	(616,476)
Debt Service	
Principal 752,213 752,213 495,000	257,213
Interest and Fiscal Charges - 255,722	(255,722)
Total Expenditures 6,097,213 6,097,213 1,988,448 4	4,108,765
10tat Experioritures 0,097,213 0,097,213 1,900,440 2	4,100,705
Excess of Revenues Over	
(Under) Expenditures (4,597,213) (4,597,213) (1,616,591)	2,980,622
Other Financing Sources (Hose)	
Other Financing Sources (Uses)         3,075,000         2,000,000         (2	1,075,000)
<b>Net Change in Fund Balance</b> (1,522,213) (1,522,213) 383,409	1,905,622
Fund Balance - Beginning         4,165,872         4,165,872         4,137,474	(28,398)
Fund Balance - Ending \$ 2,643,659 \$ 2,643,659 \$ 4,520,883 \$ 3	1,877,224

Notes to Required Supplementary Information
December 31, 2021

#### Note 1: Firemen's Pension Plan

#### **Contributions**

The City made a contribution of \$34,300 to the Firemen's Pension Plan during the year ended December 31, 2021. The Plan recognized a Receivable of \$22,500 representing the State of Colorado's anticipated contribution to the Plan for the year ended December 31, 2021. The Plan members consist only of volunteer firefighters and, therefore, employee payroll information is not applicable.

#### **Actuarial Assumptions**

Significant actuarial methods and assumptions used to determine the contribution rates for the Firemen's Pension Plan are as follows:

Valuation Date

Actuarial Cost Method

Amortization Method

January 1, 2019

Age Entry Normal

Level annual payments

Remaining Amortization Period 20 years
Asset Valuation Method Fair Value

Investment Return 3.5%, net of investment expenses, compounded

annually

Inflation Rate 2.5% Retirement Age 50 years

Mortality RP-2014 Mortality Table, with fully generational

mortality improvement, using Scale MP-2018

# Note 2: Stewardship, Compliance and Accountability

# **Budgets and Budgetary Accounting**

Budgets are legally adopted for all funds of the City, except the pension trust fund. Budgets are presented ona basis consistent with generally accepted accounting principles except for the enterprise funds which budget using a non-GAAP basis, whereby capital outlay is budgeted as an expenditure but depreciation is not budgeted. Budgets for the Edgewater Redevelopment Authority are adopted by the Authority's governing board.

See the accompanying Independent Auditors' Report

### Note 2: Stewardship, Compliance, and Accountability (continued)

# **Budgets and Budgetary Accounting** (continued)

The City follows these procedures to establish the budgetary information reflected in the financial statements:

- Management submits to the City Council a proposed budget for the fiscal year commencing the following January 1. The budget includes proposed expenditures and the means of financing them.
- Public hearings are conducted to obtain constituent comments.
- Prior to December 31, the budget is legally enacted through the passage of an ordinance.
- City management is authorized to transfer budgeted amounts between departments within any fund. However, any revisions that alter the total expenditures of any fund must be approved by the City Council.
- All appropriations lapse at year-end.

For the year ended December 31, 2021, the General Fund expenditures exceeded budgeted amounts by \$235,065 due to the Recovery Grants provided to the Edgewater residents and businesses following the 2020 unexpected COVID-19 pandemic. The Water Fund expenditures exceeded budgeted amounts by \$208,758 due to unexpected water line replacements. Trash Fund expenditures exceeded the budgeted amount by \$10,453 due to higher-than-expected operating costs.



Combining Balance Sheet Nonmajor Governmental Funds Year Ended December 31, 2021

	Conservation			Capital	
		Trust	E	quipment	Total
Assets					
Cash and Investments	\$	192,531	\$	26,444	\$ 218,975
Accounts Receivable		0		35,840	35,840
Total Assets	\$	192,531	\$	62,284	\$ 254,815
Liabilities					
Accounts Payable	\$	9,207	\$	130	\$ 9,337
Total Liabilities		9,207		130	9,337
Fund Balance					
Parks and Open Space		183,324		0	183,324
Assigned to Capital Outlay		0		62,154	62,154
Total Fund Balances		183,324		62,154	245,478
Total Liabilities and Fund Balances	\$	192,531	\$	62,284	\$ 254,815

Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Governmental Funds
Year Ended December 31, 2021

	Coi	nservation	(	Capital	
		Trust	Eq	uipment	Total
Revenues					
Intergovernmental	\$	48,616	\$	106,523	\$ 155,139
Miscellaneous		225,000		0	225,000
Total Revenues		273,616		106,523	380,139
Expenditures					
Current					
General Government		0		138,134	138,134
Public Safety		0		162,639	162,639
Public Works		0		3,635	3,635
Parks and Recreation		275,137		33,693	308,830
Capital Outlay		0		350,709	350,709
Total Expenditures		275,137		688,810	963,947
Excess of Revenues Over					
(Under) Expenditures		(1,521)		(582,287)	(583,808)
Other Financing Sources (Uses)					
Transfers In		0		542,400	542,400
Net Change in Fund Balance		(1,521)		(39,887)	(41,408)
Fund Balance - Beginning		184,845		102,041	286,886
Fund Balance - Ending	\$	183,324	\$	62,154	\$ 245,478

Budgetary Comparison Schedule Conservation Fund Year Ended December 31, 2021

					Variance	
	Original	Final		Positive		
	 Budget	Budget	Actual	(Negative)		
Revenues						
Intergovernmental	\$ 58,000	\$ 58,000	\$ 48,616	\$	(9,384)	
Miscellaneous	 260,000	260,000	225,000		(35,000)	
Total Revenues	318,000	318,000	273,616		(44,384)	
					_	
Expenditures						
Current						
Parks and Recreation	196,500	196,500	275,137		(78,637)	
Total Expenditures	196,500	196,500	275,137		(78,637)	
Excess of Revenues Over						
(Under) Expenditures	121,500	121,500	(1,521)		(123,021)	
, , ,						
Net Change in Fund Balance	121,500	121,500	(1,521)		(123,021)	
<u> </u>	•	•	, ,		, , ,	
Fund Balance - Beginning	 235,662	235,662	184,845		(50,817)	
Fund Balance - Ending	\$ 357,162	\$ 357,162	\$ 183,324	\$	(173,838)	

Budgetary Comparison Schedule Capital Equipment Year Ended December 31, 2021

				,	Variance	
	Original	Final		Positive		
	 Budget	Budget	Actual	(1	Negative)	
Revenues						
Intergovernmental	\$ 112,000	\$ 112,000	\$ 106,523	\$	(5,477)	
Miscellaneous	5,000	5,000	0		(5,000)	
Total Revenues	 117,000	117,000	106,523		(10,477)	
Expenditures						
Current						
General Government	109,000	109,000	138,134		(29, 134)	
Public Safety	152,000	152,000	162,639		(10,639)	
Public Works	30,000	30,000	3,635		26,365	
Parks and Recreation	35,000	35,000	33,693		1,307	
Capital Outlay	372,400	372,400	350,709		21,691	
Total Expenditures	698,400	698,400	688,810		9,590	
Excess of Revenues Over						
(Under) Expenditures	(581,400)	(581,400)	(582,287)		(887)	
Other Financing Sources (Uses)						
Transfers In	 542,400	542,400	542,400		0	
Net Change in Fund Balance	(39,000)	(39,000)	(39,887)		(887)	
Fund Balance - Beginning	66,187	66,187	102,041		35,854	
Fund Balance - Ending	\$ 27,187	\$ 27,187	\$ 62,154	\$	34,967	

Budgetary Comparison Schedule Water Fund Year Ended December 31, 2021

	Original	Final				ariance Positive
	Budget	Budget	Actual		(Negative)	
Revenues						
Charges for Services	\$ 1,435,500	\$ 1,435,500	\$	1,253,653	\$	(181,847)
Connection Fees	-	-		48,593		48,593
Investment Income	5,000	5,000		-		(5,000)
Miscellaneous	 5,000	5,000		24,456		19,456
Total Revenues	1,445,500	1,445,500		1,326,702		(118,798)
Expenditures						
Service Operating Expenses	1,336,244	1,336,244		1,759,121		(422,877)
Capital Outlay	20,000	20,000		42,350		(22,350)
Debt Service - Interest and Fiscal Charges	72,000	72,000		14,442		57,558
Total Expenditures	1,428,244	1,428,244		1,815,913		(387,669)
Net Change in Net Position, Budgetary Basis	\$ 17,256	\$ 17,256	- =	(489,211)	\$	(506,467)
Reconcilliation to GAAP Basis Depreciation				(89,716)		
Net Change in Net Position, GAAP Basis			\$	(578,927)		

Budgetary Comparison Schedule Sewer Fund Year Ended December 31, 2021

								Variance
	Original			Final			Positive	
		Budget		Budget		Actual	(Negative)	
Revenues								
Charges for Services	\$	419,500	\$	419,500	\$	455,871	\$	36,371
Connection Fees		25,000		25,000		13,585		(11,415)
Investment Income		2,000		2,000		-		(2,000)
Miscellaneous		72,000		72,000		71,661		(339)
Total Revenues		518,500		518,500		541,117		22,617
Expenditures								
Service Operating Expenses		478,928		478,928		471,491		7,437
Total Expenditures		478,928		478,928		471,491		7,437
Net Change in Net Position, Budgetary Basis	\$	39,572	\$	39,572	•	69,626	\$	30,054
Reconcilliation to GAAP Basis  Depreciation  Debt Service - Principal						(50,136)		
Net Change in Net Position, GAAP Basis					\$	19,490		

Budgetary Comparison Schedule Trash Fund Year Ended December 31, 2021

	Original Budget		Final Budget		Actual		Variance Positive (Negative)	
Revenues								
Charges for Services	\$	316,270	\$	316,270	\$	312,646	\$	(3,624)
Investment Income		500		500		-		(500)
Total Revenues		316,770		316,770		312,646		(4,124)
Expenditures								
Service Operating Expenses		308,249		308,249		329,900		(21,651)
Total Expenditures		308,249		308,249		329,900		(21,651)
Net Change in Net Position, Budgetary Basis	\$	8,521	\$	8,521	·	(17,254)	\$	(25,775)
Reconcilliation to GAAP Basis Depreciation						0		
Debt Service - Principal								
Net Change in Net Position, GAAP Basis					\$	(17,254)	ı	

Balance Sheet Edgewater Renewal Authority Year Ended December 31, 2021

		Actual
Assets		
Cash and Investments	\$	1,597,659
Taxes Receivable		400,928
Total Assets	\$	1,998,587
Liabilities		
Accounts Payable	\$	99
,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		
Total Liabilities		99
Deferred Inflows of Resources		
Property Taxes		400,928
Fund Balance Restricted for:		
Unrestricted, Unassigned		1,597,560
	-	
Total Fund Balances		1,597,560
Total Liabilities and Fund Balances	\$	1,998,587
Amounts Reported for the Component Unit in the Statement of Activities are Different Beca	ause:	
Total Fund Balance of Component Unit	\$	1,597,560
ERA Electric Sign		183,000
ERA Accumulated Depreciation		(14,700)
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in governmental funds.		168,300
Total Net Position of Component Unit	\$	1,765,860

See the accompanying Independent Auditors' Report

Statement of Revenues, Expenditures and Change in Fund Balance Component Unit - Edgewater Redevelopment Authority Year Ended December 31, 2021

	Edgewater Redevelopment Authority				
Revenues					
PropertyTax	\$	341,665			
Total Revenues		341,665			
Expenditures					
Current					
General Government		56,586			
Total Expenditures		56,586			
Excess of Revenues Over					
(Under) Expenditures		285,079			
Net Change in Fund Balance		285,079			
Fund Balance - Beginning		1,312,482			
Fund Balance - Ending	\$	1,597,561			
Amounts Reported for the Component Unit in the Statement of Activities are Different Because:					
Net Change in Fund Balance of Component Unit	\$	285,079			
Governmental Funds Report Capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their useful lives and reported as depreciation expense.					
Depreciation Expense		(4,900)			
Change in Net Position of Component Unit	\$	280,179			

Budgetary Comparison Schedule Edgewater Renewal Authority Year Ended December 31, 2021

				1	/ariance	
	Original	Final		Positive		
	Budget	Budget	Actual	1)	legative)	
Revenues						
Taxes	\$ 165,000	\$ 165,000	\$ 341,665	\$	176,665	
Investment Income	 1,000	1,000			(1,000)	
Total Revenues	 166,000	166,000	341,665		175,665	
Expenditures						
Current						
General Government	38,100	38,100	56,586		(18,486)	
Total Expenditures	38,100	38,100	56,586		(18,486)	
Excess of Revenues Over						
(Under) Expenditures	127,900	127,900	285,079		157,179	
Net Change in Fund Balance	127,900	127,900	285,079		157,179	
Fund Balance - Beginning	816,520	816,520	1,312,481		495,961	
Fund Balance - Ending	\$ 944,420	\$ 944,420	\$ 1,597,560	\$	653,140	

The public report burden for this information collection is estimated to average 380 hours annually. OMB No. 2125-0032 City or County: Edgewater LOCAL HIGHWAY FINANCE REPORT YEAR ENDING: December 2021 This Information From The Records Of (example - City of \_ or County of \_ Prepared By: Nichole Kirkpatrick Phone: (720)763-3041 The City of Edgewater I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE R Local Local C. Receipts from D. Receipts from **ITEM Motor-Fuel Motor-Vehicle** State Highway-Federal Highway Administration Taxes Taxes **User Taxes** 1. Total receipts available 2. Minus amount used for collection expenses Minus amount used for nonhighway purposes Minus amount used for mass transit Remainder used for highway purposes II. RECEIPTS FOR ROAD AND STREET PURPOSES III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES AMOUNT AMOUNT A. Receipts from local sources: Local highway disbursements: 713,659 1. Local highway-user taxes 1. Capital outlay (from page 2) 318,022 a. Motor Fuel (from Item I.A.5.) Maintenance: b. Motor Vehicle (from Item I.B.5.) 3. Road and street services: 147,423 c. Total (a.+b.) a. Traffic control operations 1,988,474 2. General fund appropriations 25,064 b. Snow and ice removal c. Other Other local imposts (from page 2) 0 0 Miscellaneous local receipts (from page 2) 529 d. Total (a. through c.) 172.487 Transfers from toll facilities 4. General administration & miscellaneous 35.336 866,347 Proceeds of sale of bonds and notes: Highway law enforcement and safety 2.105.851 a. Bonds - Original Issues 6. Total (1 through 5) B. Debt service on local obligations: b. Bonds - Refunding Issues c. Notes 1. Bonds: d. Total (a. + b. + c.)a. Interest 0 2,045,003 Total (1 through 6) b. Redemption 0 **B. Private Contributions** Total (a. + b.) 0 Notes: C. Receipts from State government 60,848 (from page 2) a. Interest **Receipts from Federal Government** b. Redemption 0 (from page 2) Total (a. + b.) 0 Total receipts (A.7 + B + C + D)2,105,851 3. Total (1.c + 2.c)0 Payments to State for highways 0 D. Payments to toll facilities Total disbursements (A.6 + B.3 + C + D)2,105,851 IV. LOCAL HIGHWAY DEBT STATUS (Show all entries at par) Redemptions Opening Debt Amount Issued Closing Debt A. Bonds (Total) 1. Bonds (Refunding Portion) B. Notes (Total) V. LOCAL ROAD AND STREET FUND BALANCE B. Total Receipts C. Total Disbursements A. Beginning Balance D. Ending Balance E. Reconciliation 2,105,851 2.105.851 Notes and Comments:

#### STATE: Colorado LOCAL HIGHWAY FINANCE REPORT YEAR ENDING (mm/yy): December 2021 II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL **AMOUNT** AMOUNT ITEM **ITEM** A.3. Other local imposts: A.4. Miscellaneous local receipts: a. Property Taxes and Assessments 0 a. Interest on investments b. Other local imposts: Traffic Fines & Penalities 20,817 Sales Taxes 0 c. Parking Garage Fees 0 Infrastructure & Impact Fees 0 d. Parking Meter Fees 0 0 Sale of Surplus Property 0 Liens 4. Licenses 0 f. Charges for Services 0 5. Specific Ownership &/or Other 0 g. Other Misc. Receipts 6. Total (1. through 5.) h. Other 35,712 Total (a. + b.) 0 Total (a. through h.) 56,529 (Carry forward to page 1) (Carry forward to page 1) AMOUNT ITEM **AMOUNT ITEM Receipts from State Government** Receipts from Federal Government 55,482 FHWA (from Item I.D.5.) Highway-user taxes State general funds Other Federal agencies: Other State funds: a. Forest Service 0 b. FEMA 0 a. State bond proceeds c. HUD 0 b. Project Match c. Motor Vehicle Registrations 5.366 d. Federal Transit Admin 0 d. Other (Specify) - DOLA Grant 0 e. U.S. Corps of Engineers 0 e. Other (Specify) 0 f. Other Federal 0 g. Total (a. through f.) 3. Total (1. + 2.g) f. Total (a. through e.) 5 366 0 4. Total (1. + 2. + 3.f)60,848 (Carry forward to page 1) III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL ON NATIONAL OFF NATIONAL **HIGHWAY HIGHWAY** TOTAL SYSTEM **SYSTEM** (a) (b) (c) A.1. Capital outlay: a. Right-Of-Way Costs b. Engineering Costs 0 0 0 c. Construction: (1). New Facilities (2). Capacity Improvements 0 713,659 713,659 (3). System Preservation 0 (4). System Enhancement & Operation (5). Total Construction (1) + (2) + (3) + (4) 0 0 0 713,659 713,659 0 713,659 713,659 0 Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5) (Carry forward to page 1) **Notes and Comments:**